

**TOWN OF YORK, MAINE**  
**Annual Financial Report**  
**For the Fiscal Year Ended June 30, 2023**

**TOWN OF YORK, MAINE**  
**Annual Financial Report**  
**For the Year Ended June 30, 2023**

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## Independent Auditor's Report

Selectboard  
Town of York, Maine

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of York, Maine as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town of York, Maine's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of York, Maine, as of June 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of York, Maine and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of York, Maine's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town of York, Maine's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of York, Maine's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison for the General Fund, and the schedules related to the net pension liabilities and OPEB liabilities, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of York, Maine's basic financial statements. The combining and individual fund financial statements and schedule are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedule are fairly stated in all material respects in relation to the basic financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 7, 2024, on our consideration of the Town of York, Maine's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of York, Maine's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of York, Maine's internal control over financial reporting and compliance.



February 7, 2024  
South Portland, Maine

**TOWN OF YORK, MAINE**  
**Management's Discussion and Analysis**  
**June 30, 2023**

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Our discussion and analysis of the Town of York, Maine's financial performance provides an overview of the Town's financial activities for the year ended June 30, 2023. Please read it in conjunction with the Town's financial statements, which begin on page 17.

## **USING THIS ANNUAL REPORT**

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities (on pages 17 and 18) provide information about the activities of the Town as a whole and present a longer-term view of the Town's finances. Fund financial statements start on page 19. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the Town's operations in more detail than the government-wide statements by providing information about the Town's most significant funds. The remaining statements provide financial information about activities for which the Town acts solely as a trustee or agent for the benefit of those outside of the government.

## **REPORTING THE TOWN AS A WHOLE**

### **The Statement of Net Position and the Statement of Activities**

Our analysis of the Town as a whole begins on page 17. One of the most important questions asked about the Town's finances is, "Is the Town as a whole, better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the Town as a whole and about its activities in a way that helps answer this question. These statements include *all* assets, deferred outflows of resources, liabilities, and deferred inflows of resources using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the Town's net position and changes in it. You can think of the Town's net position - the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources - as one way to measure the Town's financial health, or financial position. Over time, increases or decreases in the Town's net position are one indicator of whether its financial health is improving or deteriorating. You will need to consider other non-financial factors, however, such as changes in the Town's property tax base and the condition of the Town's infrastructure, to assess the overall health of the Town.

In the Statement of Net Position and the Statement of Activities, we divide the Town into two kinds of activities:

**Governmental activities** - Most of the Town's basic services are reported here, including the police, fire, general administration, roads, parks, and beaches. Property taxes, auto excise taxes, franchise fees, fines, parking revenues, state revenue sharing, and state and federal grants finance most of these activities.

**Business-type activities** - The Town charges a fee to customers to help it cover all or most of the cost of certain services it provides. The Town's Recreation, Sohier Park, Center for Active Living (formerly Senior Center), Mt. Agamenticus, Goodrich Park, and Outside Duty activities are reported here.

**TOWN OF YORK, MAINE**  
**Management's Discussion and Analysis, Continued**

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## **REPORTING THE TOWN'S MOST SIGNIFICANT FUND FINANCIAL STATEMENTS**

Our analysis of the Town's major funds begins on page 19. The fund financial statements provide detailed information about the most significant funds - not the Town as a whole.

Some funds are required to be established by State law and by bond covenants. However, the Board of Selectmen establishes many other funds to help it control and manage money for particular purposes.

- **Governmental funds** - Most of the Town's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash.

The governmental fund statements provide a detailed short-term view of the Town's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Town's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in the reconciliation on page 21.

- **Proprietary funds** - When the Town charges customers for the services it provides, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities. In fact, the Town's enterprise fund is the same as the business-type activities we report in the government-wide statements but provide more detail and additional information, such as cash flows.

### **Reporting the Town's Fiduciary Responsibilities**

We exclude these activities from the Town's other financial statements because the Town cannot use these assets to finance its operations. The Town is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

### **Governmental Activities**

To aid in the understanding of the Statement of Activities, we have provided further explanation here. Of particular interest is the format that is significantly different from a typical Statement of Revenues, Expenditures, and Changes in Fund Balance. You will notice that expenses are listed in the first column, with revenues from that particular program reported to the right. The result is a net (expense)/revenue. The reason for this kind of format is to highlight the relative financial burden of each of the functions on the Town's taxpayers. It also identifies how much each function draws from the general revenues or if it is self-financing through fees and grants. Some of the individual line item revenues reported for each function are:

**TOWN OF YORK, MAINE**  
**Management's Discussion and Analysis, Continued**

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General Government	Charges for plumbing permits, shore land permits, cable TV franchise fees, gas tax refund, reimbursements, clerk fees, parking meter and permit receipts, parking ticket receipts and shellfish licenses.				
Public Safety	Mooring receipts, police reports, dispatch services agreement with Ogunquit, PSAP (Public Safety Answering Point) fees from other surrounding towns, grants and dog license fees.				
Public Works	Urban/Rural Initiative Program, FEMA reimbursements, other state grants to improve certain street intersections.				
Recreation & Public Assistance	Recreation, General Assistance.				
Education & Libraries	Food service, grants, state subsidy, library revenues.				

**THE TOWN AS A WHOLE**

For the year ended June 30, 2023, net position changed as follows:

	Governmental Activities		Business-type Activities		Total Primary Government	
	2023	2022	2023	2022	2023	2022
Current and other assets	\$ 42,507,527	33,496,095	2,409,742	2,130,196	44,917,269	35,626,291
Capital and other assets	89,573,670	86,928,169	946,117	928,063	90,519,787	87,856,232
Total assets	132,081,197	120,424,264	3,355,859	3,058,259	135,437,056	123,482,523
Deferred outflows of resources	3,797,744	3,601,633	-	-	3,797,744	3,601,633
Long-term liabilities	55,039,921	46,261,463	-	-	55,039,921	46,261,463
Other liabilities	7,953,825	6,588,472	137,408	96,144	8,091,233	6,684,616
Total liabilities	62,993,746	52,849,935	137,408	96,144	63,131,154	52,946,079
Deferred inflows of resources	2,846,411	6,400,337	635,158	685,391	3,481,569	7,085,728
Net investment in capital assets	52,955,493	50,159,383	946,117	928,063	53,901,610	51,087,446
Restricted	7,697,395	6,380,653	-	-	7,697,395	6,380,653
Unrestricted	9,385,896	8,235,589	1,637,176	1,348,661	11,023,072	9,584,250
Total Net Position	\$ 70,038,784	64,775,625	2,583,293	2,276,724	72,622,077	67,052,349

These numbers reflect an increase in net position of 8.13% percent for governmental activities and an increase of 13.47% for business-type activities (see page 22-24 for details).

All other governmental revenues are reported as general. It is important to note that all taxes are classified as general revenue even if restricted for a specific purpose.

**TOWN OF YORK, MAINE**  
**Management's Discussion and Analysis, Continued**

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<b>Function/Program</b>	<b>Expenses</b>	<b>Expenses</b>	<b>Revenues</b>	<b>Revenues</b>	<b>Net Expenses</b>	<b>Net Expenses</b>
	<b>2023</b>	<b>2022</b>	<b>2023</b>	<b>2022</b>	<b>2023</b>	<b>2022</b>
General Government	\$ 7,199,617	5,983,216	590,449	922,709	6,609,168	5,060,507
Public Safety	9,586,206	8,853,235	976,956	941,582	8,609,250	7,911,653
Public Works	7,337,895	7,167,912	1,882,388	692,273	5,455,507	6,475,639
Parks & Recreation	2,249,698	1,926,697	167,345	140,320	2,082,353	1,786,377
Public Assistance	132,064	104,225	25,111	8,259	106,953	95,966
Education & Libraries	43,955,416	40,904,561	9,475,812	8,784,259	34,479,604	32,120,302
Capital Maintenance	201,753	802,135	-	-	201,753	802,135
Interest on Long-Term Debt	566,800	2,136,661	-	-	566,800	2,136,661
Total Government Activities	\$ 71,229,449	67,878,642	13,118,061	11,489,402	58,111,388	56,389,240

The net expense is the financial burden that was placed on the taxpayers by each of these functions. Approximately \$13.1 million worth of activity was paid by grants, user fees, parking tickets and meter revenues and fees other than taxes.

Public Safety revenues derive from dispatching services provided to neighboring towns as well as public safety grants.

Rural roads subsidies and grants make up the bulk of the Public Works revenues, in addition to reimbursements for some paving projects, mostly from the local water and sewer districts.

General Government expenses increased by \$1.2 million primarily due to the increase in the Town's accrued OPEB liability, with its related deferred inflows and outflows of resources, the changes in which are recognized in current year expenses. In addition, there were increases in the county tax assessment and the accrual of sick and vacation time due to employees in future years.

Education and Libraries' share of expenses is still the largest percentage at 61.71%, followed by Public Safety at 13.46%, Public Works at 10.30%, and General Government at 10.11%.

By ordinance, building permit fees are used to greatly reduce the impact on taxpayers by the Community Development Department (Code, Planning, and Geographic Information Services). Several full-time positions in that department are funded by fees, saving taxpayers money, while delivering desired services in the area of inspections and GIS mapping and data collection.

## **THE TOWN'S FUNDS**

The following schedule presents a summary of General Fund revenues for the fiscal year ended June 30, 2023 with a comparison to 2022:

**TOWN OF YORK, MAINE**  
**Management's Discussion and Analysis, Continued**

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<b>Revenues</b>	<b>FY2023</b>	<b>Percent of</b>	<b>FY2022</b>	<b>Percent of</b>
Taxes	\$ 59,777,685	82.88%	58,454,323	84.14%
Intergovernmental	8,485,502	11.77%	8,045,021	11.58%
Charges for Services	1,889,195	2.62%	1,556,008	2.24%
Licenses and Permits	417,082	0.58%	418,045	0.60%
Other	1,551,376	2.15%	997,637	1.44%
<b>Total Revenues</b>	<b>\$ 72,120,840</b>	<b>100.00%</b>	<b>69,471,034</b>	<b>100.00%</b>

Revenues from all sources increased 3.81% from the previous year. Tax revenues increased 2.26%. Intergovernmental increased by 5.48%.

The following schedule presents a summary of General Fund expenditures for the fiscal year ended June 30, 2023:

<b>Expenditures</b>	<b>FY 2023</b>	<b>Percent of</b>	<b>FY 2022</b>	<b>Percent of</b>
General Government	\$ 4,780,217	6.84%	4,560,986	6.87%
Public Safety	8,909,615	12.75%	8,236,244	12.41%
Public Works	5,789,070	8.28%	5,502,826	8.29%
Parks & Recreation	2,130,768	3.05%	1,805,581	2.72%
Public Assistance	132,064	0.19%	104,225	0.16%
Education & Library	37,659,128	53.89%	36,152,755	54.46%
Maine PERS on Behalf	3,289,437	4.71%	3,078,830	4.64%
County Tax	2,347,482	3.36%	2,304,540	3.47%
Unclassified	43,768	0.06%	275,085	0.41%
Capital Outlay	939,916	1.35%	286,797	0.43%
Interest on Long Term Debt	667,659	0.96%	616,942	0.93%
Principal Payments on LT				
Debt and Bond Costs	3,189,844	4.56%	3,462,833	5.22%
<b>Total Expenditures</b>	<b>\$ 69,878,968</b>	<b>100.00%</b>	<b>66,387,644</b>	<b>100.00%</b>

Overall, expenditures increased 5.3%. The General Government expenditures increase is typical of inflation and personnel-related cost increases. In addition, funding for Education and Library increased by 4.2%.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Revenues were up overall compared to the prior fiscal year, with the largest increases in property taxes, state revenue sharing, and education subsidy. In total, revenues exceeded the budget by \$1.2 million as many revenues exceeded expectations.

Expenditures came in under budget primarily due to school department expenditures that were \$1,781,793 under budget primarily due to a special education expenditures that were well under budget. In addition, public safety, public works, general government, and unclassified expenditures were all under budget.

**TOWN OF YORK, MAINE**  
**Management's Discussion and Analysis, Continued**

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The Town recorded an increase in fund balance of \$2,270,589, of which \$946,648 of the increase belonged to the School Department.

## **CAPITAL ASSET AND DEBT ADMINISTRATION**

### **Capital Assets**

At June 30, 2023, the Town had \$163,058,721 million invested in capital assets for its governmental activities and \$1,515,223 in business-type activities, including substantial funding for paving and construction of town roads. The usual additions included road construction projects, police vehicles and the plow truck fleet as well as design and installation of an improved seawall at Long Sands Beach.

With the assistance of a Capital Planning Committee, (which includes staff and board members), a five-year capital plan is revised annually as necessary and submitted to the Board of Selectmen for its approval and sent on to the voters at the Budget Referendum in May of each year. It has been established that the Town has focused on school buildings for the last twenty years and the municipal buildings are in need of attention. Projects on the five-year capital plan include a Town Hall addition and improvements, bridge replacement at the Chases Pond/Cape Neddick River overcrossing, a renovation of the Center for Active Living (formerly the Senior Center), and major drainage along with road construction.

This year's major additions included:

<b>Dept</b>	<b>Category</b>	<b>Asset Name</b>	<b>Date Acquired</b>	<b>Cost</b>
Public Works	Infrastructure	Connector Road and Intersection	05/31/21	\$2,821,450.03
Public Works	Infrastructure	Southside Road	11/30/22	550,000.00
Education	Land Improvements	YHS Tennis Courts	01/31/23	349,905.09
Public Works	Infrastructure	Woodbridge Road Sidewalks	08/31/21	143,257.43
Public Works	Infrastructure	Bell Marsh	08/31/22	125,000.00
Public Works	Vehicles	Upgrades - International HV507 Plow Truck	11/30/22	91,989.00
Public Works	Infrastructure	Mill Ln Stream Crossing #2	08/31/22	87,705.23
IT	Equipment	Upgrades to Library Broadcasting System	04/13/23	79,568.40
IT	Equipment	IT Upgrades	06/08/23	74,367.08
Public Works	Infrastructure	Mill Ln Stream Crossing #1	08/31/22	67,491.20
Public Safety	Vehicles	2023 F-250 Crew Cab	05/15/23	61,967.00
Public Safety	Vehicles	2023 Ford Explorer	06/02/23	58,085.00
Parks	Building Imps.	Improvements to Boat Ramp, Boat House, Nubble Stairs	09/22/22	53,555.00
Education	Equipment	CRES Intercom System	11/30/22	53,500.00

### **Long-term Obligations**

The taxpayers approved all of the municipal and school projects put before them on the ballot.

At year-end, the Town had \$55,039,921 in outstanding debt and other liabilities, representing a net increase of \$9,135,913.

**TOWN OF YORK, MAINE**  
**Management's Discussion and Analysis, Continued**

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**Governmental Activities**

	<b>2023</b>	<b>2022</b>
Bonds and Notes Payable	\$ 41,014,100	35,694,100
Premium on Bonds	2,020,400	1,877,935
Financed Purchases	2,021,464	2,260,471
Net Pension Liability (Asset)	3,179,967	(298,780)
Other Post-Employmnent Benefits	5,057,870	4,969,811
Accrued Compensated Absences	1,746,120	1,400,471
	<hr/>	<hr/>
	\$ 55,039,921	45,904,008

**Bonds Issued December 30, 2022**

Town Hall Renovation	\$ 6,346,000
Long Beach Culvert	570,000
Seawall	1,300,000
Nubble Road	200,000
Berwick/Ogunquit Culvert	250,000
Trailer 25 Ton	40,000
Road & Sidewalk Paving	1,100,000
High St/Moulton Lane	200,000
Lindsay Road	75,000
Police Emergency Vehicle	55,000
	<hr/>
	\$ 10,136,000

The bonds listed above are for new projects and are included in the total issuance of \$10,136,000.

Pursuant to GASB 75, actuaries have calculated the Town's liability with respect to Other Postemployment Benefits. The Town offers limited postemployment benefits, including life insurance (for Maine State Retirees) and the privilege of remaining on the Town's and School Department's health insurance plans. The Town and School Department do not fund this liability, but rather is on a pay-as-you-go basis.

**Tax Increment Financing**

A tax increment financing district in the York Beach area was established in 2006 with the tax increment to be used for the betterment of public infrastructure within the district. In FY10, the first year of the implementation, \$113,928 in new tax increment was collected and \$15,000 was expended in planning and design services. For FY11 through FY15, there was a reduction in valuation and no tax increment was generated, but approximately \$34,000 was expended on engineering and related expenses and \$30,000 was expended on infrastructure from the accumulated fund balance.

In FY16, \$1,824 in new tax increment was collected resulting in a fund balance of \$15,662. In FY17, there was a reduction in valuation and no tax increment was generated. In FY18, the tax increment generated totaled \$118,729. In FY20 through FY 23, no tax increment was generated.

**Business-type Activities**

The Town operates a number of enterprise funds, designed to be mostly self-sustaining through user fees and grants. All funds are designed to maintain some activity or capital assets and are not intended to amass large net position.

**TOWN OF YORK, MAINE**  
**Management's Discussion and Analysis, Continued**

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**Business-type Activities - Enterprise Funds**

	Recreation	Mt. Agamenticus	Sohier Park	Outside Duty	Goodrich Park	Center for Active Living	Totals
Total operating revenues	\$ 600,814	104,024	855,601	203,428	6,239	73,245	1,843,351
<b>Operating expenses:</b>							
Cost of goods	-	3,859	384,753	-	-	43,878	432,490
Salaries and benefits	238,661	60,248	131,802	147,086	-	15,728	593,525
Training, meetings, and travel	6,371	146	1,111	-	-	2,765	10,393
Equipment and maintenance	2,619	2,450	5,101	2,759	1,122	6,764	20,815
Office expenses	25,805	2,621	6,112	-	-	14,432	48,970
Supplies	90,776	7,309	11,922	-	-	-	110,007
Contracts	160,072	12,866	23,055	-	2,700	10,373	209,066
Utilities	-	4,469	240	-	485	-	5,194
Fuel	-	-	-	-	-	2,682	2,682
Depreciation	1,765	-	17,369	-	-	-	19,134
Total operating expenses	526,069	93,968	581,465	149,845	4,307	96,622	1,452,276
Interest revenue	-	23,527	-	-	502	-	24,029
Transfers out	-	-	(108,535)	-	-	-	(108,535)
Change in net position	74,745	33,583	165,601	53,583	2,434	(23,377)	306,569
Total net position, beginning of year	612,425	50,391	1,428,380	86,565	20,445	78,518	2,276,724
<b>Total net position, end of year</b>	<b>\$ 687,170</b>	<b>83,974</b>	<b>1,593,981</b>	<b>140,148</b>	<b>22,879</b>	<b>55,141</b>	<b>2,583,293</b>

**The Town's Enterprise Funds**

The **Recreation Enterprise** is funded primarily by user fees with a heavy participation by sponsors, local businesses who sponsor teams participating in the various programs. With the exception of the 1.5 full time positions that are funded by the General Fund, this program is self-sustaining with respect to all the other costs such as instructors, coaches, supplies, and transportation.

It is the goal of the administration to make programs as affordable and accessible to as many citizens as are interested, made possible, in part by some generous donors who sponsor scholarships. The Recreation Department offers programs for all ages – children through senior citizens, including soccer, tai chi, photography, dance, and everything in between.

The **Mt. Agamenticus Enterprise Fund** was established to maintain the summit of Mt. Agamenticus which includes an education center in the lodge, viewing areas, trails, and grounds. Revenues are generated through tower rentals, donations, and viewer fees. Mount A's trails are for hikers, bikers, and other recreational activities such as snowshoeing. Select trails are open to equestrians and ATV riders.

The **Sohier Park Enterprise Fund** was established to maintain Sohier Park and the Cape Neddick Light Station viewable from the beaches (also known as the Nubble Lighthouse). The gift shop in the park sells trinkets and collectibles and generates sufficient revenue to maintain the park and make substantial repairs to the light station, the island, and Sohier Park.

**TOWN OF YORK, MAINE**  
**Management's Discussion and Analysis, Continued**

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Net income from the Gift Shop receipts is transferred to a Sohier Park Maintenance Reserve Fund, which is responsible for the repairs and maintenance of the park and the Light Station. This important national landmark and nearby park are maintained with no taxpayer dollars except for capital improvements, which included a recent roof replacement for the light keeper's house.

Improved systems and focused management have resulted in substantial revenue increases, allowing for more funding of park improvements and maintenance.

**The Grant House at Goodrich Park** is a wonderful community building restored by a volunteer group. It currently houses the Parks and Recreation offices and is used by community groups for meetings. The revenue from the upstairs apartment offsets some of the costs of maintaining the Grant House and Barn.

An account for **Outside Duty** was established to handle the demand for police and fire services outside the normal responsibilities. Outside entities such as the water and sewer districts might hire an officer to handle traffic around the job site. Billing rates are set to cover the costs of the officer, some administration of the program and the use of a cruiser or fire truck, if necessary. The revenues generated by administration and vehicle usage are transferred to the public safety accounts, to offset those expenses.

The **Center for Active Living Enterprise Fund**, formerly **Senior Center Enterprise Fund** includes a Senior Transportation program which was established in 2004 in response to a need. The Town partially funded the program through tax appropriations and donations covered the rest. That program and its funding was eliminated, but there are trips offered to citizens and other smaller programs available that are funded by the user. A very generous donation was received in FY13 to cover a bus to provide transportation for many of the trips which makes a difference in what is offered and how it is funded.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The economy continues to be experiencing an upturn in terms of development. State funding has increased and returned to levels we saw in 2010-2012. York is not as susceptible to fluctuations as are some communities, but nevertheless, oil prices and other economic factors can have an impact on the Town's citizens. Balancing that concern with the need for major building and infrastructure improvements tasks the Town's management to be creative and frugal in its budgeting and proposals.

The Assessor continues to use his extensive resources to keep values within the 90-110% range as dictated by state statute. All classes of real estate remain strong and steady. Tourism continues to be a major industry in the Town of York.

**TOWN OF YORK, MAINE**  
**Management's Discussion and Analysis, Continued**

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Fiscal Year	Taxable Valuation	% Change in Valuation	Tax Rate/1000	% Change in Tax Rate	Annual Commitment	% Change in Annual Budget
2007	\$3,794,235,030	9.47%	\$8.14	-3.78%	\$30,736,026	4.82%
2008	\$3,988,361,710	5.12%	\$8.10	-0.49%	\$32,160,100	4.63%
2009	\$4,100,916,830	2.82%	\$8.26	1.98%	\$33,722,498	4.86%
2010	\$4,037,653,357	-1.54%	\$8.58	3.87%	\$34,485,161	2.26%
2011	\$3,967,061,240	-1.78%	\$9.10	6.06%	\$35,961,240	4.28%
2012	\$3,909,591,408	-1.45%	\$9.35	2.75%	\$36,406,723	1.24%
2013	\$3,849,714,344	-1.53%	\$9.96	6.52%	\$38,245,119	5.05%
2014	\$3,855,034,616	0.14%	\$10.43	4.72%	\$39,974,697	4.52%
2015	\$3,915,250,959	0.16%	\$10.70	2.59%	\$41,746,976	4.43%
2016	\$3,964,520,605	1.26%	\$11.00	2.80%	\$43,471,673	4.13%
2017	\$4,078,218,785	2.87%	\$11.15	1.36%	\$45,268,871	4.13%
2018	\$4,268,495,853	4.67%	\$10.95	-1.79%	\$46,474,724	2.66%
2019	\$4,414,502,840	3.31%	\$11.15	1.83%	\$49,221,706	5.92%
2020	\$4,589,610,340	3.82%	\$11.15	0.00%	\$51,174,155	3.97%
2021	\$4,796,904,610	4.52%	\$11.10	-0.45%	\$53,245,641	4.05%
2022	\$5,500,701,250	14.67%	\$9.95	-10.36%	\$54,731,977	2.80%
2023	\$6,565,682,310	19.36%	\$8.55	-14.07%	\$56,136,583	2.57%

Those closest to the water see that property valuation translates to larger tax bills, yet there are segments of the population for which tax bills decrease each year. After several years of declining total valuation, this year again shows some signs of recovery of values which had declined modestly compared to some areas of the country.

**CONTACTING THE TOWN'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the Town's finances and to show the Town's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Town Manager's Office at 186 York Street, York, Maine, or by phone at (207) 363-1000.

## **BASIC FINANCIAL STATEMENTS**

**TOWN OF YORK, MAINE**  
**Statement of Net Position**  
**June 30, 2023**

	Governmental Activities	Business-type Activities	Total
<b>ASSETS</b>			
Cash and cash equivalents	\$ 40,981,556	1,200	40,982,756
Receivables:			
Accounts	969,274	64,675	1,033,949
Intergovernmental	498,109	-	498,109
Taxes	1,042,067	-	1,042,067
Leases	494,509	666,931	1,161,440
Prepaid expenses	33,731	319	34,050
Inventory	28,182	136,716	164,898
Internal balances	(1,539,901)	1,539,901	-
Capital assets not being depreciated	20,917,201	750,000	21,667,201
Capital assets being depreciated, net	68,656,469	196,117	68,852,586
<b>Total assets</b>	<b>132,081,197</b>	<b>3,355,859</b>	<b>135,437,056</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows of resources related to pensions	3,053,763	-	3,053,763
Deferred outflows of resources related to OPEB	743,981	-	743,981
<b>Total deferred outflows of resources</b>	<b>3,797,744</b>	<b>-</b>	<b>3,797,744</b>
<b>LIABILITIES</b>			
Accounts payable and other liabilities	4,047,390	112,241	4,159,631
Accrued payroll	2,861,766	25,167	2,886,933
Accrued interest	171,424	-	171,424
Unearned revenue	873,245	-	873,245
Noncurrent liabilities:			
Due within one year	3,098,099	-	3,098,099
Due in more than one year	51,941,822	-	51,941,822
<b>Total liabilities</b>	<b>62,993,746</b>	<b>137,408</b>	<b>63,131,154</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflows of resources related to leases	483,770	635,158	1,118,928
Deferred charge on refunding	673,277	-	673,277
Deferred inflows of resources related to pensions	1,332,133	-	1,332,133
Deferred inflows of resources related to OPEB	357,231	-	357,231
<b>Total deferred inflows of resources</b>	<b>2,846,411</b>	<b>635,158</b>	<b>3,481,569</b>
<b>NET POSITION</b>			
Net investment in capital assets	52,955,493	946,117	53,901,610
Restricted for:			
Permanent fund principal - nonexpendable	20,529	-	20,529
Permanent fund earnings - expendable	30	-	30
Education	7,504,886	-	7,504,886
Town programs	171,950	-	171,950
Unrestricted	9,385,896	1,637,176	11,023,072
<b>Total net position</b>	<b>\$ 70,038,784</b>	<b>2,583,293</b>	<b>72,622,077</b>

*See accompanying notes to basic financial statements.*

**TOWN OF YORK, MAINE**  
**Statement of Activities**  
**For the year ended June 30, 2023**

Functions/programs	Expenses	Program Revenues			Net (expense) revenue and changes in net position		
		Charges for services	Operating grants and contributions	Capital grants and contributions	Primary Government		
					Governmental activities	Business-type activities	Total
<b>Primary government:</b>							
Governmental activities:							
General government	\$ 7,199,617	494,066	96,383	-	(6,609,168)	-	(6,609,168)
Public safety	9,586,206	941,162	35,794	-	(8,609,250)	-	(8,609,250)
Public works	7,337,895	1,079,614	-	802,774	(5,455,507)	-	(5,455,507)
Parks and recreation	2,249,698	166,945	400	-	(2,082,353)	-	(2,082,353)
Public assistance	132,064	-	25,111	-	(106,953)	-	(106,953)
Libraries	746,509	-	-	-	(746,509)	-	(746,509)
Education	43,208,907	547,303	8,928,509	-	(33,733,095)	-	(33,733,095)
Capital maintenance	201,753	-	-	-	(201,753)	-	(201,753)
Interest on debt	566,800	-	-	-	(566,800)	-	(566,800)
<b>Total governmental activities</b>	<b>71,229,449</b>	<b>3,229,090</b>	<b>9,086,197</b>	<b>802,774</b>	<b>(58,111,388)</b>	<b>-</b>	<b>(58,111,388)</b>
Business-type activities:							
Recreation	526,069	600,814	-	-	-	74,745	74,745
Mt. Agamenticus	93,968	52,025	51,999	-	-	10,056	10,056
Sohier Park	581,465	824,319	31,282	-	-	274,136	274,136
Outside Duty	149,845	203,428	-	-	-	53,583	53,583
Goodrich Park	4,307	6,239	-	-	-	1,932	1,932
Center for active living	96,622	68,923	4,322	-	-	(23,377)	(23,377)
<b>Total business-type activities</b>	<b>1,452,276</b>	<b>1,755,748</b>	<b>87,603</b>	<b>-</b>	<b>-</b>	<b>391,075</b>	<b>391,075</b>
<b>Total primary government</b>	<b>\$ 72,681,725</b>	<b>4,984,838</b>	<b>9,173,800</b>	<b>802,774</b>	<b>(58,111,388)</b>	<b>391,075</b>	<b>(57,720,313)</b>
<b>General revenues:</b>							
Property taxes, levied for general purposes				\$ 56,237,545	-	56,237,545	
Motor vehicle excise taxes				3,990,265	-	3,990,265	
Grants and contributions not restricted to specific programs:							
Homestead exemption				395,059	-	395,059	
BETE reimbursements				51,840	-	51,840	
State Revenue Sharing				1,396,150	-	1,396,150	
Other governmental				169,834	-	169,834	
Unrestricted investment earnings				899,561	24,029	923,590	
Miscellaneous revenues				125,758	-	125,758	
Transfers				108,535	(108,535)	-	
<b>Total general revenues and transfers</b>				<b>63,374,547</b>	<b>(84,506)</b>	<b>63,290,041</b>	
<b>Change in net position</b>							
Net position - beginning				5,263,159	306,569	5,569,728	
<b>Net position - ending</b>				<b>\$ 70,038,784</b>	<b>2,583,293</b>	<b>72,622,077</b>	

*See accompanying notes to basic financial statements.*

**TOWN OF YORK, MAINE**  
**Balance Sheet**  
**Governmental Funds**  
**June 30, 2023**

	General	Capital Projects	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>				
Cash and cash equivalents	\$ 40,100,808	564,954	315,794	40,981,556
Receivables:				
Accounts	347,532	-	621,742	969,274
Intergovernmental	-	-	498,109	498,109
Taxes	1,042,067	-	-	1,042,067
Leases	494,509	-	-	494,509
Prepaid expenditures	33,731	-	-	33,731
Inventory	-	-	28,182	28,182
Interfund loans receivable	2,481,920	10,536,779	879,491	13,898,190
<b>Total assets</b>	<b>44,500,567</b>	<b>11,101,733</b>	<b>2,343,318</b>	<b>57,945,618</b>
<b>LIABILITIES</b>				
Accounts payable	1,687,180	1,301,655	121,542	3,110,377
Accrued payroll	2,789,466	-	72,300	2,861,766
Other liabilities	937,013	-	-	937,013
Interfund loans payable	15,222,385	-	215,706	15,438,091
Unearned revenue	-	-	873,245	873,245
<b>Total liabilities</b>	<b>20,636,044</b>	<b>1,301,655</b>	<b>1,282,793</b>	<b>23,220,492</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Related to leases	483,770	-	-	483,770
Unavailable revenue - property taxes	630,559	-	-	630,559
<b>Total deferred inflows of resources</b>	<b>1,114,329</b>	<b>-</b>	<b>-</b>	<b>1,114,329</b>
<b>FUND BALANCES</b>				
Nonspendable	33,731	-	48,711	82,442
Restricted	6,414,962	-	1,210,461	7,625,423
Committed	-	9,800,078	878,520	10,678,598
Assigned	2,923,796	-	-	2,923,796
Unassigned	13,377,705	-	(1,077,167)	12,300,538
<b>Total fund balances</b>	<b>22,750,194</b>	<b>9,800,078</b>	<b>1,060,525</b>	<b>33,610,797</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 44,500,567</b>	<b>11,101,733</b>	<b>2,343,318</b>	
Amounts reported for governmental activities in the statement of net position are different because:				
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.				89,573,670
Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as unavailable in the funds.				630,559
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore, are not reported in the funds:				
Bonds and notes payable		(41,014,100)		
Financed purchases		(2,021,464)		
Premium on bonds		(2,020,400)		
Deferred charge on refunding		(673,277)		
Accrued interest		(171,424)		
Accrued compensated absences		(1,746,120)		
Other post-employment benefits liability		(5,057,870)		
Net pension liability		(3,179,967)		
Deferred inflows and outflows of resources related to pensions		1,721,630		
Deferred inflows and outflows of resources related to OPEB		386,750	(53,776,242)	
<b>Net position of governmental activities</b>			<b>\$ 70,038,784</b>	

*See accompanying notes to basic financial statements.*

**TOWN OF YORK, MAINE**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Governmental Funds**  
**For the year ended June 30, 2023**

	General	Capital Projects	Other Governmental Funds	Total Governmental Funds
<b>Revenues:</b>				
Taxes	\$ 59,777,685	-	495,865	60,273,550
Licenses and permits	417,082	-	-	417,082
Intergovernmental	8,485,502	-	2,890,772	11,376,274
Charges for services	1,889,195	-	450,654	2,339,849
Donations	25,400	-	330,346	355,746
Interest income	898,955	-	606	899,561
Other	627,021	-	140,730	767,751
<b>Total revenues</b>	<b>72,120,840</b>	-	4,308,973	76,429,813
<b>Expenditures:</b>				
Current:				
General government	4,780,217	-	-	4,780,217
Public safety	8,909,615	-	35,794	8,945,409
Public works	5,789,070	-	105,122	5,894,192
Parks and recreation	2,130,768	-	-	2,130,768
Public assistance	132,064	-	-	132,064
Library	746,509	-	-	746,509
Education	36,912,619	-	3,082,680	39,995,299
County tax	2,347,482	-	-	2,347,482
MEPERS on behalf payments	3,289,437	-	-	3,289,437
Unclassified	43,768	-	24,855	68,623
Capital outlay	939,916	5,171,506	772,818	6,884,240
Debt service (excluding education debt):				
Bond issuance costs	45,000	45,755	-	90,755
Principal	3,144,844	-	-	3,144,844
Interest	667,659	149,828	-	817,487
<b>Total expenditures</b>	<b>69,878,968</b>	<b>5,367,089</b>	<b>4,021,269</b>	<b>79,267,326</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>2,241,872</b>	<b>(5,367,089)</b>	<b>287,704</b>	<b>(2,837,513)</b>
<b>Other financing sources (uses):</b>				
Bond proceeds	-	10,136,000	-	10,136,000
Premium on bond proceeds	-	283,716	-	283,716
Transfers in	128,890	-	100,173	229,063
Transfers out	(100,173)	-	(20,355)	(120,528)
<b>Total other financing sources (uses)</b>	<b>28,717</b>	<b>10,419,716</b>	<b>79,818</b>	<b>10,528,251</b>
<b>Net change in fund balances</b>	<b>2,270,589</b>	<b>5,052,627</b>	<b>367,522</b>	<b>7,690,738</b>
<b>Fund balances, beginning of year</b>	<b>20,479,605</b>	<b>4,747,451</b>	<b>693,003</b>	<b>25,920,059</b>
<b>Fund balances, end of year</b>	<b>\$ 22,750,194</b>	<b>9,800,078</b>	<b>1,060,525</b>	<b>33,610,797</b>

*See accompanying notes to basic financial statements.*

**TOWN OF YORK, MAINE**  
**Reconciliation of the Statement of Revenues, Expenditures,**  
**and Changes in Fund Balances of Governmental Funds**  
**to the Statement of Activities**  
**For the year ended June 30, 2023**

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Net change in fund balances - total governmental funds (from Statement 4)	\$ 7,690,738
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Amounts reported for governmental activities in the statement of activities (Statement 2) are different because:

Governmental funds report capital outlays as expenditures.  
 However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.  
 These are the amounts related to capital assets:

Capital outlay	6,754,365
Depreciation expense	(3,693,145)
Net book value of disposed assets	(58,264) 3,002,956

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. This is the change in unavailable tax revenues. (45,740)

Expenses in the statement of activities that do not consume current financial resources are not reported as expenses in the funds.

These are the changes in other liabilities:

Net pension liability	(3,478,747)
Deferred inflows and outflows of resources related to the net pension liability	3,710,174
Other post-employment benefits liability	(88,059)
Deferred inflows and outflows of resource related to the net OPEB liability	(64,570)
Accrued compensated absences	(345,649)
Accrued interest payable	23,072 (243,779)

The issuance of financed purchase agreements provide current financial resources to governmental funds, but financed purchases increases long-term liabilities in the statement of net position. Repayment of financed purchase principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. These are the changes related to financed purchases:

Financed purchase principal payments	239,007 239,007
--------------------------------------	-----------------

The bond issuances provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

These are the changes in long term debt:

Bond proceeds	(10,136,000)
Premium on bond issuance	(283,716)
Amortization of deferred charge on refunding	82,442
Bond and note principal payments	4,816,000
Amortization of bond premium	141,251 (5,380,023)

Change in net position of governmental activities (see Statement 2)	\$ 5,263,159
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*See accompanying notes to basic financial statements.*

**Statement 6**

**TOWN OF YORK, MAINE**  
**Statement of Net Position**  
**Proprietary Funds**  
**June 30, 2023**

<b>Business-type Activities - Enterprise Funds</b>		<b>Nonmajor Enterprise Funds</b>
<b>ASSETS</b>		
<b>Current assets:</b>		
Cash and cash equivalents	\$ 1,200	
Accounts receivable	64,675	
Inventory	136,716	
Prepaid expenses	319	
Interfund loan receivable	1,539,901	
<b>Total current assets</b>	<b>1,742,811</b>	
<b>Noncurrent assets:</b>		
Lease receivables	666,931	
Land	750,000	
Capital assets being depreciated	765,223	
Accumulated depreciation	(569,106)	
<b>Total noncurrent assets</b>	<b>1,613,048</b>	
<b>Total assets</b>	<b>3,355,859</b>	
<b>LIABILITIES</b>		
Accounts payable	112,241	
Accrued payroll	25,167	
<b>Total liabilities</b>	<b>137,408</b>	
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Related to leases	635,158	
<b>Total deferred inflows of resources</b>	<b>635,158</b>	
<b>NET POSITION</b>		
Net investment in capital assets	946,117	
Unrestricted	1,637,176	
<b>Total net position</b>	<b>\$ 2,583,293</b>	

*See accompanying notes to basic financial statements.*

**Statement 7**

**TOWN OF YORK, MAINE**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**Proprietary Funds**  
**For the year ended June 30, 2023**

<b>Business-type Activities - Enterprise Funds</b>		<b>Nonmajor Enterprise Funds</b>
Operating revenues:		
User fees		\$ 801,696
Sponsorships and memberships		70,819
Gift shop sales		832,195
Rental income		50,288
Donations		88,353
	<b>Total operating revenues</b>	<b>1,843,351</b>
Operating expenses:		
Cost of goods sold		432,490
Salaries and benefits		593,525
Training, meetings, and travel		10,393
Maintenance		20,815
Office expenses		48,970
Supplies		110,007
Contracts		209,066
Utilities		5,194
Fuel		2,682
Depreciation expense		19,134
	<b>Total operating expenses</b>	<b>1,452,276</b>
	<b>Net operating income (loss)</b>	<b>391,075</b>
Non-operating revenues (expense):		
Interest revenue		24,029
	<b>Total nonoperating revenues (expenses)</b>	<b>24,029</b>
	<b>Net income (loss) before transfers</b>	<b>415,104</b>
Transfers:		
Transfers out		(108,535)
	<b>Total transfers</b>	<b>(108,535)</b>
	<b>Change in net position</b>	<b>306,569</b>
	<b>Total net position, beginning of year</b>	<b>2,276,724</b>
	<b>Total net position, end of year</b>	<b>\$ 2,583,293</b>

*See accompanying notes to basic financial statements.*

**TOWN OF YORK, MAINE**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the year ended June 30, 2023**

<b>Business-type Activities - Enterprise Funds</b>	<b>Nonmajor Enterprise Funds</b>
Cash flows from operating activities:	
Receipts from customers and users	\$ 1,848,722
Payments to suppliers	(882,465)
Payments to employees	(585,817)
Net cash provided by (used in) operating activities	380,440
Cash flows from capital and related financing:	
Purchase of capital assets	(37,188)
Net cash provided by (used in) capital financing activities	(37,188)
Cash flows from non-capital financing activities:	
Transfers to other funds	(108,535)
Increase in interfund loans	(260,428)
Interest on leases	24,029
Net cash provided by (used in) non-capital financing activities	(344,934)
Change in cash and cash equivalents	(1,682)
Cash and cash equivalents, beginning of year	2,882
<b>Cash and cash equivalents, end of year</b>	<b>\$ 1,200</b>
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:	
Operating income (loss)	\$ 391,075
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:	
Depreciation expense	19,134
Change in assets:	
Accounts receivable	(29,115)
Inventory	(26,171)
Lease receivable	34,486
Change in liabilities:	
Accounts payable	33,556
Accrued payroll	7,708
Deferred inflows related to leases	(50,233)
Net cash provided by (used in) operating activities	380,440

*See accompanying notes to basic financial statements.*

**Statement 9**

**TOWN OF YORK, MAINE**  
**Statement of Fiduciary Net Position**  
**Fiduciary Funds**  
**June 30, 2023**

	Private- purpose	Trust Funds	
	Larry A. D'Entremont Scholarship	York Mentor Scholarship	
<b>ASSETS</b>			
Cash and cash equivalents	\$ 5,000		-
Total assets	5,000		-
<b>LIABILITIES</b>			
Accounts payable	-		-
Total liabilities	-		-
<b>NET POSITION</b>			
Restricted for individuals and organizations	\$ 5,000		-

**TOWN OF YORK, MAINE**  
**Statement of Changes in Fiduciary Net Position**  
**Fiduciary Funds**  
**For the year ended June 30, 2023**

	Private- purpose	Trust Funds	
	Larry A. D'Entremont	York Mentor	
	Scholarship	Scholarship	
Additions:			
Interest	\$ 1	- 1	-
Total additions	1	-	-
Deductions:			
Scholarships awarded	1,000	- 1,000	-
Other	- 9,097	9,097	9,097
Total deductions	1,000	9,097	9,097
Net increase (decrease) in fiduciary net position	(999)	(9,097)	(9,097)
Net position, beginning of year	5,999	9,097	9,097
<b>Net position, end of year</b>	<b>\$ 5,000</b>	<b>-</b>	<b>-</b>

*See accompanying notes to basic financial statements.*

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements**

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#### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

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The accounting policies of the Town of York conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The following is a summary of the more significant of such policies:

##### **Reporting Entity**

In evaluating how to define the reporting entity for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit was made by applying the criteria set forth by accounting principles generally accepted in the United States of America. The criterion used defines the reporting entity as the primary government and those component units for which the primary government is financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's board, and either a) the ability to impose will by the primary government, or b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government. Application of this criterion and determination of type of presentation involves considering whether the activity benefits the government and/or its citizens, or whether the activity is conducted within the geographic boundaries of the government and is generally available to its citizens. Based upon the application of these criteria, there are no potential component units that should be included as part of this reporting entity.

##### **Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the Town. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The Town has elected not to allocate indirect costs among the programs, functions, and segments. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

##### **Measurement Focus, Basis of Accounting, and Basis of Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

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Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as certain compensated absences and claims and judgments, are recorded only when the payment is due.

Those revenues susceptible to accrual are property taxes, interest, and charges for services. Other receipts and taxes become measurable and available when cash is received by the Town and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

The Town reports the following major governmental funds:

The General Fund is the Town's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Capital Projects Fund accounts for the bond proceeds, bond premiums, and other revenues dedicated to capital projects and the acquisition of assets, as well as the related capital expenditures.

Additionally, the Town reports the following Fiduciary Fund types:

Private-purpose Trust Funds are used to report the activity for bequests left for charitable payments of scholarship awards. These assets are held by the Town in a trustee capacity, whereby the original bequest is preserved as nonexpendable and the accumulated interest earnings are available to provide for educational awards.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's proprietary funds are charges to customers for sales and services; operating expenses include the cost of sales and services, and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

**Cash and Cash Equivalents** - Cash and cash equivalents are considered to be cash on hand, demand deposits and time deposits. Investments are stated at fair value. For statement of cash flow purposes, the Town considers cash and cash equivalents to be demand deposits, certificates of deposit with maturities of less than three months, and money market mutual funds.

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**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

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**Inventory** - Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are generally recorded as expenditures when consumed rather than when purchased.

**Interfund Loans Receivable/Payable** - Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as interfund loans or as interfund advances (i.e., the noncurrent portion of interfund loans). Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

**Capital Assets** - Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed.

Donated capital assets are recorded at estimated acquisition cost at the date of donation. The costs of normal repairs and maintenance that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the primary government are depreciated using the straight-line method over the following estimated useful lives:

Land improvements	15-20 years
Buildings and improvements	20-50 years
Equipment	3-15 years
Vehicles	3-15 years
Infrastructure	5-60 years

**Deferred Outflows and Inflows of Resources** - In addition to assets and liabilities, the statement of net position and balance sheet will sometimes report separate sections for deferred outflows of resources and deferred inflows of resources. These separate financial statement elements, deferred outflows of resources and deferred inflows of resources, represent a consumption or acquisition of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) or inflow of resources (revenue) until that time. The governmental funds report deferred inflow of resources related to leases and unavailable revenue from property taxes. The enterprise funds also report deferred inflows of resources related to leases. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

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The governmental activities have deferred outflows and inflows that relate to the deferred charge on refunding, the net pension liability, and OPEB liabilities, which include the Town's contributions subsequent to the measurement date, which is recognized as a reduction of the liability in the subsequent year. They also include changes in assumptions, differences between expected and actual experience, and changes in proportion and differences between Town contributions and proportionate share of contributions, which are deferred and amortized over the average expected remaining service lives of active and inactive members in the plan. They also include the net difference between projected and actual earnings on pension plan investments, which is deferred and amortized over a five-year period. The deferred charge on refunding resulted from the difference between the carrying value of refunding debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

**Vacation and Sick Leave** - Under terms of personnel policies and union contracts, vacation and sick leave are granted in varying amounts according to length of service and are accrued ratably over the year. Regular part-time employees receive vacation on a pro-rated basis. Accumulated vacation and sick time has been recorded as a liability in the government-wide statements.

**Long-term Obligations** - In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are capitalized and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**Leases** - The Town of York is a lessor for non-cancellable leases for buildings, land, and communication tower space. The Town recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental and enterprise financial statements.

At the commencement of a lease, the Town of York initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the Town of York determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The Town of York uses its estimate incremental borrowing rate as the discount rates for leases.
- The lease term includes the noncancelable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The Town of York monitors changes in circumstances that would require a remeasurement of its lease, and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

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**Pensions** - For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Maine Public Employees Retirement System Consolidated Plan for Participating Local Districts (PLD Plan) and the Maine Public Employees Retirement System State Employee and Teacher Plan (SET Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**OPEB Liabilities** - For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the OPEB plans and additions to/deductions from the plans' fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Interfund Transactions** - Interfund services provided and used are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly chargeable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as transfers.

**Fund Equity** - Governmental Fund fund balance is reported in five classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purposes for which those funds can be spent. The five classifications of fund balance for the Governmental Funds are as follows:

- *Nonspendable* – resources which cannot be spent because they are either a) not in spendable form or; b) legally or contractually required to be maintained intact.
- *Restricted* – resources with constraints placed on the use of resources which are either a) externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or; b) imposed by law through constitutional provisions or enabling legislation.
- *Committed* – resources which are subject to limitations the government imposes on itself at its highest level of decision making authority, and that remain binding unless removed in the same manner.
- *Assigned* – resources that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed.
- *Unassigned* – resources which have not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. The General Fund should be the only fund that reports a positive unassigned fund balance amount.

The Town voters have the responsibility for committing fund balance amounts by vote and likewise would be required to modify or rescind those commitments by a similar vote. For assigned fund balance amounts, the Town Manager has the authority to assign unspent budgeted amounts to specific purposes in the General Fund at year end. The Selectboard approves the assigned amounts either before or after year end.

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

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Although not a formal policy, when both restricted and unrestricted resources are available for use, it is the Town's intent to use restricted resources first, then unrestricted resources as they are needed. When committed, assigned, and unassigned resources are available for use, it is the Town's intent to use committed or assigned resources first, and then unassigned resources as they are needed.

**Net Position** - The net position amount represents the difference between assets, deferred outflows of resources, and liabilities and deferred inflows of resources. The net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds and capital financed purchases payable and adding back any unspent proceeds. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the Town or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The Town's net investment in capital assets was calculated as follows at June 30, 2023:

	<u>Governmental activities</u>	<u>Business-type activities</u>
Capital assets	\$ 163,058,721	1,515,223
Accumulated depreciation	(73,485,051)	(569,106)
Unspent bond proceeds	9,111,064	-
Unamortized bond premium	(2,020,400)	-
Deferred charge on refunding	(673,277)	-
Bonds and notes payable	(41,014,100)	-
Financed purchases	(2,021,464)	-
 <b>Net investment in capital assets</b>	 <b>\$ 52,955,493</b>	 <b>946,117</b>

**Use of Estimates** - Preparation of the Town's financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent items at the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates.

**Comparative Data** - Comparative data for the prior year have been presented only for certain funds in the fund financial statements in order to provide an understanding of the changes in the financial position and operations of these funds. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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#### **BUDGETARY VERSUS GAAP BASIS OF ACCOUNTING**

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As required by generally accepted accounting principles (GAAP), the Town has recorded a revenue and an expenditure for Maine Public Employees Retirement contributions made by the State of Maine on behalf of the School Department. These amounts have not been budgeted in the General Fund and result in a difference in reporting on a budgetary basis of accounting versus reporting under accounting principles generally accepted in the United States of America of \$3,289,437. These amounts have been included as an intergovernmental revenue and as a retirement expenditure in the General Fund on Statement 4. There is no effect on the fund balance at the end of the year.

In addition, the Town did not budget for prepaid debt service expenditures and the activity in the reserve funds. The amounts have been shown as adjustments on the Required Supplementary Budget to Actual schedule and Exhibit A-2 to reconcile fund balance on the budgetary basis with fund balance on a GAAP basis. The prepaid debt service has been included in debt service expenditures on Statement 4. The reserve fund activity has been included in various General Fund revenues and expenditures on Statement 4.

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#### **STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

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##### **A. Budgetary Information**

The Town utilizes a formal budgetary accounting system to control revenues and expenditures. Budgets are established in accordance with the various laws which govern the Town's operations. For each of the funds for which a formal budget is adopted, the same basis of accounting is used to reflect actual revenues and expenditures recognized on the basis of accounting principles generally accepted in the United States of America.

Budgets are adopted for the General Fund only and are adopted on a basis consistent with generally accepted accounting principles (GAAP), except as noted above under "Budgetary versus GAAP Basis of Accounting". The level of control (level at which expenditures may not exceed budget) is the Department, with the exception of the School Department, in which the level of control is at the cost center. Generally, all unexpended budgetary accounts lapse at the close of the fiscal year. The Town Manager is authorized to transfer budgeted amounts within and among departments; however, any revisions that alter the total expenditures must be approved by the Selectboard. Encumbrance accounting is not employed by the Town. The budgeted financial statements represented in this report reflect the final budget authorization, including all amendments.

##### **B. Deficit Fund Balances**

At June 30, 2023, the following funds had deficit fund balances:

Town programs:		School special revenues:	
FEMA 4367 spring grant	\$ 916,262		
Mill Ln stream crossing #1	67,491	CRF #2	55
Mill Ln stream crossing #2	87,705	Adult Ed Connect ME grant	91
Vaccine clinic	3,050	Unified sports grant	2,513

Future revenues or transfers from the General fund will cover these deficits.

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY, CONTINUED

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**C. Excess of Expenditures over Appropriations**

For the year ended June 30, 2023, expenditures exceeded appropriations in the following areas:

Fire department	\$ 9,724	Short Sands Park	22,219
Center for active living	13,555	Debt service	150,172
Veteran affairs	118		

Education:

System administration	29,504
School administration	20,267
Transportation	59,220

Expenditures in excess of appropriations will lapse to fund balance.

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**DEPOSITS**

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*Custodial Credit Risk-Town Deposits:* Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. The Town's policy is to have its deposits covered by F.D.I.C. insurance or by additional insurance purchased on behalf of the Town by the respective banking institution.

As of June 30, 2023, the Town had bank balances of \$41,713,450. None of the Town's bank balances were exposed to custodial credit risk as they were covered by FDIC or additional insurance purchased on behalf of the Town by the respective banking institutions.

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**PROPERTY TAX**

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The Town's property tax is levied on the assessed value listed as of the prior April 1 for all real and taxable personal property located in the Town. Assessed values are periodically established by the Assessor at 100% of the assumed market value. Each property must be reviewed no less than once every four years.

Property taxes were levied August 16, 2022 on the assessed values of real property as of April 1, 2022. This assessed value of \$6,565,682,310 was 100% of the estimated market value and 127% of the 2022 state valuation of \$5,164,400,000.

The Town is permitted by the laws of the State of Maine to levy taxes up to 105% of its net budgeted expenditures for the related fiscal period. The amount raised in excess of 100% is referred to as overlay, and amounted to \$392,691 for the year ended June 30, 2023.

Tax liens are placed on real property within twelve months following the tax commitment date if taxes are delinquent. The Town has the authority to foreclose on property eighteen months after the filing of the lien if tax liens and associated costs remain unpaid.

Property taxes levied during the year ended were recorded as receivables at the time the levy was made. The receivables collected during the year ended and in the first sixty days following the end of the fiscal year have been recorded as revenues. The remaining receivables have been recorded as deferred inflows of resources.

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**PROPERTY TAX, CONTINUED**

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The following summarizes the periods ended June 30, 2023 and 2022 levies:

	<u>2023</u>	<u>2022</u>
Assessed value	\$ 6,565,682,310	5,500,701,250
<u>Tax rate (per \$1,000)</u>	8.55	9.95
Commitment	56,136,584	54,731,977
Supplemental taxes assessed	24,457	55,085
	56,161,041	54,787,062
Less:		
<u>Collections and abatements</u>	55,476,245	54,032,436
<b><u>Receivable at June 30</u></b>	<b>\$ 684,796</b>	<b>754,626</b>
Due date(s)	09/27/2022 02/04/2023	9/27/2021 02/04/2022
Interest rate charged on delinquent taxes	4.00%	6.00%
Collection rate	98.78%	98.62%

**CAPITAL ASSETS**

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Capital asset activity for the year ended June 30, 2023 was as follows:

	Balance June 30, 2022	Increases	Decreases	Balance June 30, 2023
<b>Governmental Activities:</b>				
Capital assets not being depreciated:				
Construction in progress	\$ 9,358,775	4,584,290	4,212,921	9,730,144
Land	11,187,057	-	-	11,187,057
<b>Total capital assets not being depreciated</b>	<b>20,545,832</b>	<b>4,584,290</b>	<b>4,212,921</b>	<b>20,917,201</b>
Capital assets being depreciated:				
Land improvements	1,295,114	349,905	-	1,645,019
Buildings and improvements	64,996,438	88,844	-	65,085,282
Equipment	6,892,491	395,364	-	7,287,855
Vehicles	11,458,042	435,868	147,791	11,746,119
Infrastructure	51,264,230	5,113,015	-	56,377,245
<b>Total capital assets being depreciated</b>	<b>135,906,315</b>	<b>6,382,996</b>	<b>147,791</b>	<b>142,141,520</b>

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**CAPITAL ASSETS, CONTINUED**

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	Balance June 30, 2022	Increases	Decreases	Balance June 30, 2023
<b>Governmental Activities:</b>				
Less accumulated depreciation:				
Land improvements	\$ 415,014	73,503	-	488,517
Buildings and improvements	28,622,521	1,569,326	-	30,191,847
Equipment	4,770,181	267,287	-	5,037,468
Vehicles	7,934,207	644,328	89,527	8,489,008
Infrastructure	28,139,510	1,138,701	-	29,278,211
Total accumulated depreciation	69,881,433	3,693,145	89,527	73,485,051
Total capital assets being depreciated, net	66,024,882	2,689,851	58,264	68,656,469
<b>Governmental activities capital assets, net</b>	<b>\$ 86,570,714</b>	<b>7,274,141</b>	<b>4,271,185</b>	<b>89,573,670</b>

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	Balance June 30, 2022	Increases	Decreases	Balance June 30, 2023
<b>Business-type Activities:</b>				
Capital assets not being depreciated:				
Land	\$ 750,000	-	-	750,000
Total capital assets not being depreciated	750,000	-	-	750,000
Capital assets being depreciated:				
Buildings and improvements	645,559	10,093	-	655,652
Equipment	-	21,900	-	21,900
Vehicles	82,476	5,195	-	87,671
Total capital assets being depreciated	728,035	37,188	-	765,223
Less accumulated depreciation:				
Buildings and improvements	467,496	17,874	-	485,370
Equipment	-	740	-	740
Vehicles	82,476	520	-	82,996
Total accumulated depreciation	549,972	19,134	-	569,106
Total capital assets being depreciated, net	178,063	18,054	-	196,117
<b>Business-type activities capital assets, net</b>	<b>\$ 928,063</b>	<b>18,054</b>	<b>-</b>	<b>946,117</b>

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Depreciation expense was charged as follows:

**Governmental activities:**

General government	\$ 80,136
Public safety	582,533
Public works, including depreciation of general infrastructure assets	1,443,703
Parks and recreation	118,930
Education	1,467,843
<b>Total depreciation expense – governmental activities</b>	<b>\$ 3,693,145</b>

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**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**CAPITAL ASSETS, CONTINUED**

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**Business-type activities:**

Recreation	\$ 1,765
Sohier Park	17,369
<b>Total depreciation expense – business-type activities</b>	<b>\$ 19,134</b>

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**INTERFUND LOAN BALANCES/TRANSFERS**

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The purpose of interfund loans is to charge revenues and expenditures to the appropriate fund when that activity is accounted for through the centralized checking account. The balances represent each fund's portion of the centralized checking account. Interfund receivables, payables, at June 30, 2023 were as follows:

	<u>Interfund receivables</u>	<u>Interfund payables</u>
General Fund	\$ 2,481,920	15,222,385
Capital Projects	10,536,779	-

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**Other Governmental Funds:**

Town programs	254,771	-
Adult education	26,170	-
School lunch	598,550	-
School special revenues fund	-	212,380
Clark Emerson permanent fund	-	3,326
<b>Total Other Governmental Funds</b>	<b>879,491</b>	<b>215,706</b>

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**Enterprise Funds:**

Recreation	711,276	-
Mt. Agamenticus	50,442	-
Sohier Park	609,177	-
Outside Duty	80,379	-
Goodrich Park	25,054	-
Center for active living	63,573	-
<b>Total Enterprise Funds</b>	<b>1,539,901</b>	<b>-</b>
<b>Totals</b>	<b>\$ 15,438,091</b>	<b>15,438,091</b>

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During FY 2023, the Town reported the following interfund transfers:

	<b>General Fund</b>	<b>Town Programs</b>	<b>School Special Revenue Funds</b>	<b>Clark Emerson Permanent Fund</b>	<b>Sohier Park Enterprise Fund</b>	<b>Total</b>
\$	128,890	(20,000)	-	(355)	(108,535)	-
	(100,173)	99,367	806	-	-	-
\$	<b>28,717</b>	<b>79,367</b>	<b>806</b>	<b>(355)</b>	<b>(108,535)</b>	<b>-</b>

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**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**CHANGES IN LONG-TERM LIABILITIES**

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Long-term liability activity for the year ended June 30, 2023 was as follows:

	<u>Beginning balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending balance</u>	<u>Due within one year</u>
<b>Governmental activities:</b>					
General obligation bonds	\$ 31,675,000	10,136,000	4,286,000	37,525,000	2,295,000
Notes payable	4,019,100	-	530,000	3,489,100	405,000
Premium on bonds	1,877,935	283,716	141,251	2,020,400	148,344
Financed purchases	2,260,471	-	239,007	2,021,464	249,755
Net pension liability (asset)	(298,780)	3,478,747	-	3,179,967	-
Other postemployment benefits	4,969,811	88,059	-	5,057,870	-
Accrued compensated absences	1,400,471	345,649	-	1,746,120	-
<b>Total long-term liabilities</b>	<b>\$ 45,904,008</b>	<b>14,332,171</b>	<b>5,196,258</b>	<b>55,039,921</b>	<b>3,098,099</b>

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**LONG-TERM DEBT**

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**Bonds and Notes Payable**

Bonds and notes payable at June 30, 2023 are comprised of the following:

	<u>Originally issued</u>	<u>Date of issue</u>	<u>Date of maturity</u>	<u>Interest rate</u>	<u>Balance</u>
<b>Bonds and notes payable:</b>					
<b>Governmental activities:</b>					
2010 Refunding Notes	\$ 8,624,500	7/1/2010	7/1/2030	2.0-3.8%	696,000
2013 Town and School Notes	3,644,100	8/1/2012	8/1/2033	1.0-2.4%	1,464,100
2014 Town and School Notes	2,574,000	11/1/2013	11/1/2033	2.0-4.10%	849,000
2015 Town and School Notes	1,085,000	2/1/2015	2/1/2035	2.0-3.25%	480,000
General Obligation Bonds	12,032,000	7/14/2016	10/1/2032	2.0-2.25%	7,650,000
General Obligation Bonds	5,738,000	8/10/2017	8/1/2037	2.0-3.0%	2,310,000
General Obligation Bonds	3,233,000	12/12/2018	8/1/2033	3.0%	1,775,000
<b>General Obligation and Refunding Bonds</b>					
Refunding Bonds	5,061,000	12/30/2019	8/1/2039	2.0-2.5%	3,860,000
General Obligation Bonds Series A	3,456,000	12/14/2020	10/1/2040	1.0-2.0%	2,755,000
General Obligation Bonds Series B	1,200,000	12/14/2020	10/1/2040	2.0-2.25%	1,080,000
General Obligation Bonds	4,432,000	09/01/2021	07/01/2036	2.0-5.0%	3,570,000
2021 Refunding Bonds	6,640,000	09/01/2021	07/01/2036	2.0-5.0%	4,990,000
General Obligation Bonds	10,136,000	12/30/2022	07/01/2042	3.0-4.0%	9,535,000
<b>Total governmental activities bonds payable</b>					<b>\$ 41,014,100</b>

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**Financed purchases:**

**Governmental activities:**

School energy improvements	\$ 1,288,466	3/11/2013	3/21/2029	4.88%	552,727
School Honeywell improvements	1,198,024	9/11/2014	3/11/2030	3.37%	613,368
School energy upgrades	1,436,052	9/11/2013	3/11/2031	5.36%	855,369
<b>Total governmental activities financed purchases</b>					
					<b>\$ 2,021,464</b>

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**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**LONG-TERM DEBT, CONTINUED**

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Financed purchases are secured by the underlying assets in the agreements.

In accordance with 30 MRSA, Section 5061, as amended, no municipality shall incur debt for specified purposes in excess of certain percentages of state valuation of such municipality. Additionally, no municipality shall incur debt in the aggregate in excess of 15% of its state assessed valuation. At June 30, 2023, the Town's outstanding debt did not exceed these limits.

The annual debt service requirements to amortize bonds and notes payable are as follows:

	Bonds and Notes		Financed Purchases	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2024	\$ 2,700,000	773,503	249,755	91,663
2025	4,305,000	1,017,644	260,916	80,158
2026	4,185,000	889,394	272,510	68,121
2027	4,040,000	764,091	284,547	55,531
2028	3,775,000	654,987	297,052	42,366
2029-2033	14,895,100	1,917,312	656,684	47,978
2034-2038	4,724,000	772,334	-	-
2039-2043	2,390,000	204,450	-	-
<b>Totals</b>	<b>\$ 41,014,100</b>	<b>6,993,715</b>	<b>2,021,464</b>	<b>385,817</b>

**LEASES**

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The Town is currently in the extension phase of leases related to space for communication equipment on its Mt. Agamenticus fire tower, a Town-owned building on Main Street, and a communication site ground lease on Mt. Agamenticus. The Town also has a lease for a communication facility on Longbeach Avenue, a lease for office space in a Town-owned building on Route One, and an apartment lease at Goodrich Park. The leases have varying monthly payments.

The Town of York recognized the following amounts in the current fiscal year related to these leases:

	<b>Lease revenue</b>	<b>Interest revenue</b>	<b>Receivable</b>	<b>Deferred inflow</b>	<b>Remaining terms</b>
Mt. A enterprise fund	\$ 44,049	23,527	656,628	622,680	2, 3, and 15 years
Goodrich Park enterprise fund	6,239	502	10,303	12,478	2 years
General Fund	21,991	17,710	494,509	483,770	4, 15, and 18 years

The deferred inflows of resources related to these leases will be recognized as revenue over the lease term.

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**COMMITMENTS AND CONTINGENCIES**

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As of June 30, 2023, the Town has commitments for various, ongoing construction projects, including the reconstruction of various roads, the renovation of town hall, the ongoing improvements at Mt. Agamenticus, and various building improvements.

The York Town and School Department participate in a number of federally assisted grant programs. Although the programs have been audited in compliance with the Single Audit Act, as amended, these programs are subject to financial and compliance audits by the grantors or their representatives. The audits of these programs for, or including, the year ended June 30, 2023, have not yet been completed. Accordingly, the York Town and School Department's compliance with applicable grant requirements will be established at some future date. The amount, if any, of the expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the School Department expects such amounts, if any, to be immaterial.

**FUND BALANCE**

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At June 30, 2023, portions of the Governmental Funds fund balances consisted of the following:

	<u>General Fund</u>	<u>Capital Projects</u>	<u>Other Governmental Funds</u>
<b>Nonspendable:</b>			
Prepaid expenditures	\$ 33,731	-	-
School lunch inventory	-	-	28,182
Permanent fund principal	-	-	20,529
<b>Total nonspendable</b>	<b>33,731</b>	<b>-</b>	<b>48,711</b>
<b>Restricted:</b>			
School general fund (excluding prepaids)	5,959,773	-	-
School department capital reserves	455,189	-	-
School lunch program	-	-	612,490
School special revenues (grants and donations)	-	-	111,545
Adult education grants	-	-	35,697
Student activity funds	-	-	278,749
Town programs	-	-	171,950
Permanent fund income	-	-	30
<b>Total restricted</b>	<b>6,414,962</b>	<b>-</b>	<b>1,210,461</b>
<b>Committed:</b>			
Adult education general program	-	-	4,118
Town and school projects	-	9,800,078	-
Town programs	-	-	874,402
<b>Total committed</b>	<b>-</b>	<b>9,800,078</b>	<b>878,520</b>

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**FUND BALANCE, CONTINUED**

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Assigned:

Town budget carry forwards:

Public safety:

YBFD engine 1 refurbishment	\$ 60,000	-	-
Public Works			
Design Charette - Gerod	125,000	-	-
General government:			
IT network upgrades	64,865	-	-
Contingency	200,000	-	-

Town reserves:

General government:

Accounting software	258,981	-	-
National opioid settlement	169,834	-	-
CEO	1,299,449	-	-
Academic reimbursement	15,270	-	-
L. Dodge donation	25,000	-	-
Sustainability	9,919	-	-
Comp & climate action plan	1,564	-	-
Unemployment	24,062	-	-

Public safety:

Animal welfare	22,916	-	-
Fire dept. facilitation	13,993	-	-

Public works:

Long sands beach	5,200	-	-
Building	213,297	-	-
Sewer project	30,000	-	-
Capital equipment	37,953	-	-
Chase pond/CN river bridge design	150,000	-	-
36 Main St. planning/design	65,000	-	-
Mt. A. surveying	8,024	-	-
LS Bathhouse fundraising	21,251	-	-
Hoist repair	14,909	-	-
Sohier Park Building	65,980	-	-
Construction settlement	21,329	-	-

**Total assigned** **2,923,796** **-** **-**

**Unassigned** **13,377,705** **-** **(1,077,167)**

**Total fund balance** **\$ 22,750,194** **9,800,078** **1,060,525**

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**TAX INCREMENT FINANCING DISTRICT**

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Under Maine law, the Town has established a Tax Increment Financing District (TIF) to finance improvements within the Town of York. The District specifically encompasses the downtown residential and commercial areas of York Beach, as well as the surrounding open areas. The purpose of the District is to fund certain improvements to the York Beach area, including drainage and flood control infrastructure, sidewalk improvements, and area traffic designs. TIF improvements are to be funded through a combination of municipal bonds, federal grants, and the incremental value multiplied by the tax rate. The incremental value is determined by the increase in the TIF district valuation over the prior fiscal year as a percentage of the prior year valuation, reduced by the total increase in valuation of the entire Town as a percentage of the Town's prior year valuation. For the year ended June 30, 2023, there were no taxes raised and there were no TIF related expenditures.

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**NET PENSION LIABILITY (ASSET)**

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***General Information about the Pension Plan***

The Town contributes to two defined benefit pension plans, (1) the Maine Public Employees Retirement System Consolidated Plan for Participating Local Districts (PLD Plan) and (2) the Maine Public Employees Retirement System State Employee and Teacher Plan (SET Plan). As of the year ended June 30, 2023, the Town had the following balances reported in the government-wide financial statements:

	<u>Net Pension Liability (Asset)</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Pension Expense (Gain)</u>
PLD Plan	\$ 3,035,871	2,333,127	1,274,172	876,888
SET Plan	144,096	720,636	57,961	3,208,954
<b>Total</b>	<b>\$ 3,179,967</b>	<b>3,053,763</b>	<b>1,332,133</b>	<b>4,085,842</b>

Benefit terms are established in Maine statute. MPERS issues a publicly available financial report that can be obtained at [www.mainepers.org](http://www.mainepers.org).

**Benefits Provided** - The PLD and SET Plans provide defined retirement benefits based on members' average final compensation and service credit earned as of retirement. Vesting (i.e., eligibility for benefits upon reaching qualification) occurs upon the earning of five years of service credit. In some cases, vesting occurs on the earning of one year of service credit immediately preceding retirement at or after normal retirement age. For PLD members, normal retirement age is 60 (65 for new members to the PLD Plan on or after July 1, 2015). For SET members, normal retirement age is 60, 62, or 65. The normal retirement age is determined by whether a member had met certain creditable service requirements on specific dates, as established by statute. The monthly benefit of members who retire before normal retirement age by virtue of having at least 25 years of service credit is reduced by a statutorily prescribed factor for each year of age that a member is below her/his normal retirement age at retirement. MPERS also provides disability and death benefits, which are established by contract under applicable statutory provisions (PLD Plan) or by statute (SET Plan).

**Contributions** - Employee contribution rates are defined by law or Board rule and depend on the terms of the plan under which an employee is covered. Employer contributions are determined by actuarial valuations. The contractually required contribution rates are actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

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**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**NET PENSION LIABILITY (ASSET), CONTINUED**

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**PLD Plan** - Employees are required to contribute a percentage of their annual pay, and the Town has contractually required contribution rates that are percentages of annual payroll. In total, contributions to the pension plan for the year ended June 30, 2023 were \$1,080,884 and contribution rates were as follows:

MEPERS Plan	Employer Rate	Employee Rate
AC Plan	10.2%	7.6% (6.85% age 65)
2C Plan	11.4%	8.2%
3C Plan	13.4%	9.7%
Retirees	5.0%	0.0%

**SET Plan** - Maine statute requires the State to contribute a portion of the Town's contractually required contributions. Employees are required to contribute 7.65% of their annual pay. The Town's contractually required contribution rate for the year ended June 30, 2023, was 18.13% of annual payroll of which 3.84% of payroll was required from the Town and 14.29% was required from the State. Contributions to the pension plan from the Town were \$685,478 for the year ended June 30, 2023.

***Pension Liabilities (Assets), Pension Expense, and Deferred Outflows and Deferred Inflows of Resources Related to Pensions***

The net pension liabilities were measured as of June 30, 2022, and the total pension liabilities used to calculate the net pension liabilities were determined by actuarial valuations as of that date. The Town's proportion of the net pension liabilities were based on projections of the Town's long-term share of contributions to the pension plans relative to the projected contributions of all participating local districts (PLD Plan) and of all participating School Administrative Units and the State (SET Plan), actuarially determined.

**PLD Plan** - At June 30, 2023, the Town reported a liability of \$3,035,871 for its proportionate share of the net pension liability. At June 30, 2021, the Town's proportion of the PLD Plan was 1.1420%.

**SET Plan** - At June 30, 2023, the Town reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the Town.

The amount recognized by the Town as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the Town were as follows:

Town's proportionate share of the net pension liability	\$ 144,096
State's proportionate share of the net pension liability associated with the Town	<u>18,114,045</u>
<b>Total</b>	<b><u>\$ 18,258,141</u></b>

At June 30, 2023, the Town's proportion of the SETP Plan was 0.0097%.

For the year ended June 30, 2023, the Town recognized pension expense of \$876,888 for the PLD Plan and a pension expense of \$3,208,954 for the SET Plan with revenue of \$2,550,907 for support provided by the State.

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**NET PENSION LIABILITY (ASSET), CONTINUED**

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At June 30, 2023, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>PLD Plan</u>		<u>SET Plan</u>	
	<u>Deferred Outflows of resources</u>	<u>Deferred inflows of resources</u>	<u>Deferred Outflows of resources</u>	<u>Deferred inflows of resources</u>
Differences between expected and actual experience	\$ 564,197	-	7,178	-
Changes of assumptions	616,177	-	27,980	-
Net difference between projected and actual earnings on pension plan investments	-	1,274,172	-	28,380
Changes in proportion and differences between Town contributions and proportionate share of contributions	71,869	-	-	29,581
Town contributions subsequent to the measurement date	1,080,884	-	685,478	-
<b>Total</b>	<b>\$ 2,333,127</b>	<b>1,274,172</b>	<b>720,636</b>	<b>57,961</b>

\$1,080,884 and \$685,478 are reported as deferred outflows of resources related to pensions resulting from Town contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liabilities in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year ended June 30:</u>	<u>PLD Plan</u>	<u>SET Plan</u>
2024	\$ 427,001	(27,243)
2025	(255,808)	(1,588)
2026	(791,587)	(7,357)
2027	598,465	13,385

**Actuarial Assumptions** - The total pension liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	<u>PLD Plan</u>	<u>SET Plan</u>
Inflation	2.75%	2.75%
Salary increases, per year	2.75%-11.48%	2.80%-13.03%
Investment return, per annum, compounded annually	6.50%	6.50%
Cost of living benefit increases, per annum	1.91%	2.20%

Mortality rates were based on the 2010 Public Plan Teacher Benefits-Weighted Healthy Retiree Mortality Table for the SET Plan and the 2010 Public Plan General Benefits-Weighted Healthy Retiree Mortality Table for the PLD Plan, for males and females, projected generationally using the RPEC 2020 model.

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period June 30, 2016 to June 30, 2020.

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**NET PENSION LIABILITY (ASSET), CONTINUED**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2021 are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Public equities	30.0%	6.0%
US government	7.5%	2.3%
Private equity	15.0%	7.6%
Real assets:		
Real estate	10.0%	5.2%
Infrastructure	10.0%	5.3%
Natural resources	5.0%	5.0%
Traditional credit	7.5%	3.0%
Alternative credit	5.0%	7.2%
Diversifiers	10.0%	5.9%

**Discount Rate** - The discount rate used to measure the total pension liability was 6.50% for the PLD Plan and the SET Plan. The projection of cash flows used to determine the discount rates assumed that employee contributions will be made at the current contribution rate and that contributions from participating local districts will be made at contractually required rates, actuarially determined. Based on these assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liabilities.

**Sensitivity of the Town's Proportionate Share of the Net Pension Liabilities to Changes in the Discount Rate** - The following presents the Town's proportionate share of the net pension liability calculated using the discount rate of 6.50% for the PLD Plan and the SET Plan, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.50% for PLD Plan and the SET Plan) or 1 percentage-point higher (7.50% for PLD Plan and the SET Plan) than the current rate:

<b>PLD Plan</b>	1% Decrease <u>(5.50%)</u>	Current discount rate <u>(6.50%)</u>	1% Increase <u>(7.50%)</u>
Town's proportionate share of the net pension liability (asset)	\$ 8,968,829	3,035,871	(1,867,929)
<b>SET Plan</b>	1% Decrease <u>(5.50%)</u>	Current discount rate <u>(6.50%)</u>	1% Increase <u>(7.50%)</u>
Town's proportionate share of the net pension liability	\$ 282,174	144,096	29,131

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**NET PENSION LIABILITY (ASSET), CONTINUED**

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**Pension Plan Fiduciary Net Position** - Detailed information about the pension plan's fiduciary net position is available in the separately issued MPERS financial report.

**Payables to the Pension Plan** - None as of June 30, 2023.

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**OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

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***General Information about the OPEB Plans***

The Town contributes to four post-employment defined benefit plans, (1) the Town's retiree health plan (Town Plan), (2) the Maine Public Employees Retirement System State Employee and Teacher Group Term Life Plan (School Life Plan), (3) the Maine Public Employees Retirement System Participating Local District Life Plan (Town Life Plan) and (4) the School Department's retiree health plan (School Plan). As of the year ended June 30, 2023, the Town had the following balances reported in the government-wide financial statements:

		Total OPEB <u>Liability</u>	Deferred <u>Outflows of Resources</u>	Deferred <u>Inflows of Resources</u>	OPEB (Gain) <u>Expense</u>
Town Health Plan	\$ 1,437,827	174,985	316,653	56,958	
School Life Insurance Plan	-	-	-	-	
Town Life Insurance Plan	177,106	45,128	40,578	(17,419)	
School Health Plan	3,442,937	523,868	-	206,520	
<b>Total</b>	<b>\$ 5,057,870</b>	<b>743,981</b>	<b>357,231</b>	<b>246,059</b>	

**OTHER POST-EMPLOYMENT BENEFITS - TOWN HEALTH INSURANCE**

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***General Information about the OPEB Plan***

**Plan Description** - The Town sponsors a post-employment benefit plan providing health insurance to retiring employees (hereafter referred to as the Health Plan). The plan is a single-employer defined benefit OPEB plan administered by the Maine Municipal Employees Health Trust (MMEHT). The Town Council has the authority to establish and amend the benefit terms and financing requirements. No assets are accumulated in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

**Benefits Provided** – Retirees with a minimum of age 55 and 5 years of service at retirement are eligible for postretirement health insurance benefits. Eligible retirees are required to pay 100% of health insurance premiums to receive health benefit coverage and therefore, the Town makes no actual contributions.

**Employees Covered by Benefit Terms** – At January 1, 2023, the following employees were covered by the Health Plan benefit terms:

Inactive employees or beneficiaries currently receiving benefits	17
Inactive employee entitled to but not yet receiving benefits	-
Active employees	<u>76</u>
<b>Total</b>	<b><u>93</u></b>

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**OTHER POST-EMPLOYMENT BENEFITS - TOWN HEALTH INSURANCE, CONTINUED**

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**Contributions** - Eligible retirees are required to pay 100% of health insurance premiums to receive health benefit coverage and therefore, the Town makes no actual contributions.

***OPEB Liability, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The Town's total Health Plan OPEB liability of \$1,437,827 was measured as of January 1, 2023, and was determined by an actuarial valuation roll forward as of January 1, 2022.

*Changes in the Total Health Plan OPEB Liability*

	<b>Total OPEB Liability</b>
Balance at June 30, 2022	\$ 1,598,159
Changes for the year:	
Service cost	40,421
Interest	33,090
Changes of benefit terms	-
Differences between expected and actual experience	-
Changes in assumptions or other inputs	(169,006)
Benefit payments	(64,837)
Net changes	(160,332)
Balance at June 30, 2023	<u><u>\$ 1,437,827</u></u>

Change in assumptions reflects a change in the discount rate from 2.06% to 3.72%, as well as the change in ultimate medical trends to align with the higher inflation environment.

For the year ended June 30, 2023, the Town recognized an OPEB expense of \$56,958 related to the Town Health Plan. At June 30, 2023, the Town reported deferred outflows of resources and deferred inflows of resources related to the Health Plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	316,653
Changes of assumption or other inputs	147,545	-
Contributions subsequent to the measurement date	27,440	-
<b>Total</b>	<b>\$ 174,985</b>	<b>316,653</b>

\$27,440 is reported as deferred outflows of resources related to OPEB resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**OTHER POST-EMPLOYMENT BENEFITS - TOWN HEALTH INSURANCE, CONTINUED**

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Year ended June 30:	
2024	\$ 15,867
2025	(9,699)
2026	8,271
2027	8,266
2028	(34,091)
Thereafter	(157,722)

The total OPEB liability in the January 1, 2023 roll forward of the actuarial valuation for the Town Health Plan was determined using the following assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	3.00% per annum
Salary increases	2.75% per annum
Discount rate	3.72%
Healthcare cost trend rates – non-Medicare	8.35% for 2023, decreasing to 4.55% for 2043
Healthcare cost trend rates - Medicare	9.20% for 2023, decreasing to 4.55% for 2043
Retirees' share of the benefit related costs	100% of projected health insurance premiums

Mortality rates for the Health Plan were based on the 2010 Public Plan General Benefits-Weighted Healthy Retiree Mortality Table, for males and females.

The actuarial assumptions used in the January 1, 2022 valuation for the Health Plan were based on the results of an actuarial experience study for the period June 30, 2016 through June 30, 2020.

**Discount Rate** - The rate used to measure the total OPEB liability for the Town Health Plan was 3.72% per annum. Since the plan is pay as you go and is not funded, the discount rate will be based on a 20-year tax-exempt general obligation municipal bond index. The rate is assumed to be an index rate for 20-year-tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher, for pay as you go plans.

**Sensitivity of the Total Health Plan OPEB Liability to Changes in the Discount Rate** - The following presents the Town's total OPEB liability related to the Town Health Plan calculated using the discount rate of 3.72%, as well as what the Town's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower (2.72%) or 1 percentage-point higher (4.72%) than the current rate:

	1%	Discount	1%
	Decrease	Rate	Increase
	(2.72%)	(3.72%)	(4.72%)
Total OPEB liability	\$ 1,659,144	1,437,827	1,257,093

**Sensitivity of the Total Health Plan OPEB Liability to Changes in the Healthcare Cost Trend Rates** - The following presents the Town's total OPEB liability related to the Health Plan calculated using the healthcare cost trend rates, as well as what the Town's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage-point lower or 1 percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Healthcare Cost	1% Increase
		Trend Rates	
Total OPEB liability	\$ 1,233,385	1,437,827	1,697,387

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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OTHER POST-EMPLOYMENT BENEFITS - SCHOOL HEALTH INSURANCE

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***General Information about the OPEB Plan***

**Plan Description** - The School Department sponsors a post-employment benefit plan providing health insurance to retiring employees. The plan is a single-employer defined benefit OPEB plan administered by the Maine Education Association Benefits Trust (MEABT). The State Legislature has the authority to establish and amend the benefit terms and financing requirements. No assets are accumulated in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

**Benefits Provided** - MEABT provides healthcare insurance benefits for retirees and their dependents. The employee must have participated in the MEABT health plan for the 12 months prior to retirement and have 10 years of continuous active service and enrollment in the health plan (under age 50), or 5 years of continuous active service and enrollment in the health plan (age 50 or above), in order to be eligible for postretirement benefits. The retiree is eligible for a State subsidy of 55% of the blended single premium for the retiree only. Under State laws, the blended premium is determined by blending rates for active members and retired members. The retiree pays 45% of the blended premium rate for coverage selected. Spouses must contribute 100% of the blended premium amounts. Thus, the total premium is paid for by both the State and the retiree and or spouse.

***Employees Covered by Benefit Terms*** – At June 30, 2023, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	87
Inactive employee entitled to but not yet receiving benefits	-
Active employees	<u>261</u>
Total	<u><u>348</u></u>

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**OTHER POST-EMPLOYMENT BENEFITS - SCHOOL DEPARTMENT HEALTH INSURANCE, CONTINUED**

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***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The Town's total OPEB liability of \$3,442,937 was measured as of June 30, 2022, and was determined by an actuarial valuation as of that date.

*Changes in the Total OPEB Liability*

Balance at June 30, 2022	\$ 3,240,348
<b>Changes for the year:</b>	
Service cost	85,160
Interest	71,452
Changes of benefit terms	-
Differences between expected and actual experience	(15,682)
Changes in assumptions or other inputs	96,893
Benefit payments	(35,234)
Net changes	202,589
Balance at June 30, 2023	<u><u>\$ 3,442,937</u></u>

Change in assumptions reflects a change in the discount rate from 2.16% to 3.54%.

For the year ended June 30, 2023, the Town recognized an OPEB expense of \$206,520. At June 30, 2023, The Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 18,003	-
Changes of assumption or other inputs	439,875	-
Town's contributions subsequent to measurement date	65,990	-
<b>Total</b>	<u><u>\$ 523,868</u></u>	-

\$65,990 is reported as deferred outflows of resources related to OPEB resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	
2024	\$85,042
2025	85,041
2026	105,768
2027	78,939
2028	78,936
Thereafter	24,152

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**OTHER POST-EMPLOYMENT BENEFITS - SCHOOL DEPARTMENT HEALTH INSURANCE, CONTINUED**

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**Actuarial Assumptions** - The total OPEB liability in the June 30, 2022 actuarial valuation for the total OPEB liability was determined using the following assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.70%
Salary increases	2.75%
Discount rate	3.54% per annum
Healthcare cost trend rates - Pre-Medicare	7.96% for 2023 grading to 4.00% in 2043
Healthcare cost trend rates - Medicare	0.00% for 2023 grading to 4.29% in 2043
Retirees' share of the benefit related costs	45% of the blended premium rate with a State subsidy for the remaining 55% of the blended premium rate

Mortality rates were based on the 2010 Public Plan Teacher Benefits Weighted Healthy Retiree Mortality Table.

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period June 30, 2015 through June 30, 2020.

**Discount Rate** - The rate used to measure the total OPEB liability was 3.54% per annum. Since the plan is pay as you go and is not funded, the discount rate was based upon high quality AA/Aa or higher bond yields in effect for 20 years, tax-exempt general obligation municipal bonds using the Bond Buyer 20-Bond GO Index.

**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate** - The following presents the Town's total OPEB liability calculated using the discount rate of 3.54%, as well as what the Town's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower (2.54%) or 1 percentage-point higher (4.54%) than the current rate:

	1% Decrease (2.54%)	Discount Rate (3.54%)	1% Increase (4.54%)
Total OPEB liability	\$ 4,079,988	3,442,937	2,934,189

**Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates** - The following presents the Town's total OPEB liability calculated using the healthcare cost trend rates, as well as what the Town's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage-point lower or 1 percentage-point higher than the current healthcare cost trend rates:

	Healthcare Cost		
	1% Decrease	Trend Rates	1% Increase
Total OPEB liability	\$ 2,890,005	3,442,937	4,151,332

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**OTHER POST-EMPLOYMENT BENEFITS - GROUP TERM LIFE**

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**Plan Description** - The Town sponsors two post-retirement benefit plans providing group term life insurance to retiring employees. For municipal employees and certain School Department employees, the Town participates in Group Life Insurance Plan for Participating Local District (PLD). Teachers also participate in the Group Term Life Insurance Plan for State Employees and Teachers (SET). Both plans are a cost-sharing multiple-employer defined benefit OPEB plan administered by the Maine Public Employees Retirement System (MPERS). The MPERS Board of Trustees has the authority to establish and amend the benefit terms and financing requirements for each plan. MPERS issues a publicly available financial reports that are available at [www.mainepers.org](http://www.mainepers.org).

**Benefits Provided** - Under both the PLD and SET OPEB plans, MPERS provides basic group life insurance benefits, during retirement, to retirees who participated in the plan prior to retirement for a minimum of 10 years. The level of coverage is initially set to an amount equal to the retirees average final compensation. The initial amount of basic life is then subsequently reduced at the rate of 15% per year to the greater of 40% of the initial amount or \$2,500.

**Contributions** - Premium rates for both the PLD and SET OPEB plans are determined by the MPERS Board of Trustees to be actuarially sufficient to pay anticipated claims.

**PLD OPEB Plan** - The premiums are paid 100% by active and retired employees. The Town currently does not contribute to the premiums.

**SET OPEB Plan** - The State of Maine is required to remit the total dollar amount of each year's annual required contribution. Contributions to the OPEB plan by the State of Maine on-behalf of the Town were \$55,318 for the year ended June 30, 2023. Employers and employees are not required to contribute to the SET OPEB plan.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability for both the PLD and SET OPEB plans was measured as of June 30, 2022, and the total OPEB liabilities used to calculate the net OPEB liabilities was determined by actuarial valuations as of June 30, 2022. The Town's proportion of the net OPEB liabilities was based on a projection of the Town's long-term share of contributions to the PLD and SET OPEB plans relative to the projected contributions of all participating employers, actuarially determined.

**PLD OPEB Plan** - At June 30, 2023, the Town reported a liability of \$177,106 for its proportionate share of the net OPEB liability. At June 30, 2022, the Town's proportion was 1.2228%.

**SET OPEB Plan** - At June 30, 2023, the Town reported no liability related to the plan. The State of Maine's proportionate share of the net OPEB liability associated with the Town was \$446,114 as of June 30, 2023. At June 30, 2022, the Town's proportion was 0.00%.

For the year ended June 30, 2023, the Town recognized OPEB gain of \$17,419 for the PLD OPEB Plan. For the year ended June 30, 2023, the Town recognized OPEB expense and revenues of \$55,318 for support provided by the State related to the SET OPEB plan.

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**OTHER POST-EMPLOYMENT BENEFITS - GROUP TERM LIFE, CONTINUED**

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At June 30, 2023, the Town reported no deferred outflows of resources nor deferred inflows of resources related to the SET OPEB plan. At June 30, 2023, the Town reported deferred outflows of resources and deferred inflows of resources related to the PLD OPEB plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions	\$ -	40,578
Differences between expected and actual experience	7,048	-
Net difference between projected and actual earnings on OPEB plan investments	15,312	-
Changes in proportion and differences between Town contributions and proportionate share of contributions	22,768	-
<b>Total</b>	<b>\$ 45,128</b>	<b>40,578</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	
2024	\$ (2,556)
2025	(7,364)
2026	(11,387)
2027	19,072
2028	8,274
Thereafter	(1,489)

**Actuarial Assumptions and Other Inputs** - The total OPEB liability in the June 30, 2020 actuarial valuations for both the PLD and SET OPEB plans was determined using the following assumptions, applied to all periods included in the measurement, unless otherwise specified:

	PLD OPEB Plan	SET OPEB Plan
Inflation	2.75%	2.75%
Salary increases	2.75%-11.48%	2.80%-13.03%
Investment rate of return	6.50%	6.50%

Mortality rates for both the PLD and SET OPEB plans were based on the 2010 Public Plan General Benefits-Weighted Healthy Retiree Mortality Table and the 2010 Public Plan Teacher Benefits – Weighted Healthy Retiree Mortality Table, for males and females.

The actuarial assumptions used in the June 30, 2022 valuations for both the PLD and SET OPEB plans were based on the results of an actuarial experience study conducted for the period June 30, 2015 to June 30, 2020.

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**OTHER POST-EMPLOYMENT BENEFITS - GROUP TERM LIFE, CONTINUED**

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The long-term expected rate of return on both PLD and SET OPEB plan investments was determined using a building-block method which best estimates ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major class of assets. These ranges are combined to produce long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Long-term Expected Real Rate of Return
Public equities	6.0%
Real estate	5.2%
Traditional credit	3.0%
US government securities	2.3%

**Discount Rate** - The rate used to measure the net OPEB liability for the PLD OPEB Plan was 6.50%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made at contractually required rates, actuarially determined. Based on this assumption, the OPEB plans fiduciary net position was projected to be available to make all projected OPEB payments for current and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

The rate used to measure the net OPEB liability for the SET OPEB Plan was 6.50%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made at contractually required rates, actuarially determined. Based on this assumption, the OPEB plans fiduciary net position was projected to be available to make all projected OPEB payments for current and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

**Sensitivity of the OPEB Liabilities to Changes in the Discount Rates** - The following presents the Town's net OPEB liability related to the PLD Plan calculated using the discount rate, as well as what the Town's net OPEB liability would be if they were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

	1%	Discount	1%
	Decrease	Rate	Increase
Net OPEB liability	\$ 240,375	177,106	126,308

**OPEB Plan Fiduciary Net Position** - Detailed information about the GTL plans' fiduciary net position is available in a separately issued MPERS financial report.

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**DEFERRED COMPENSATION RETIREMENT PLANS**

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The Town offers its employees both a 401a deferred compensation plan and a plan created in accordance with Internal Revenue (IRC) Section 457. The plans permit participating employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

**TOWN OF YORK, MAINE**  
**Notes to Basic Financial Statements, Continued**

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**DEFERRED COMPENSATION RETIREMENT PLANS, CONTINUED**

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For the 457 plan, employees hired prior to July 1, 2016, the Town's contribution to the plan equals 7.5% of the employee's salary. For employees hired on or after July 1, 2016, the Town's contributes to the plan on a 2-to-1 basis, up to 6% of the employee's salary. Employer contributions for the year ended June 30, 2023, 2022 and 2021 were \$71,633, \$112,460, and \$139,891, respectively. Additional employer contributions for the year ended June 30, 2023 made to the 401a plan were \$33,648, or 5 to 6% of the employees' wages.

The requirements of IRS Section 457(g) prescribes that the Town no longer owns the amounts deferred by employees, including the related income on those amounts. Accordingly, the assets and the liability for the compensation deferred by plan participants, including earnings on their plan assets, were removed from the Town's financial statements.

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**RISK MANAGEMENT**

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The Town is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets, errors, and omissions, and natural disasters for which the Town either carries commercial insurance, or participates in public entity risk pools. Currently, the Town participates in two public entity risk pools sponsored by the Maine Municipal Association. Based on the coverage provided by these pools, as well as certain coverage provided by commercial insurance purchased, the Town is not aware of any material actual or potential claim liabilities which should be recorded at June 30, 2023.

**TOWN OF YORK, MAINE**  
**Required Supplementary Information**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balance**  
**Budget and Actual**  
**General Fund**  
**For the year ended June 30, 2023**

				<b>Variance with final budget positive (negative)</b>
		<b>Budgeted amounts</b>		
		<b>Original</b>	<b>Final</b>	<b>Actual</b>
<b>Revenues:</b>				
Taxes	\$ 59,871,719	59,871,719	59,777,685	(94,034)
Licenses and permits	397,500	397,500	417,082	19,582
Intergovernmental	4,651,488	4,651,488	5,196,065	544,577
Charges for services	973,205	973,205	939,114	(34,091)
Other	645,245	645,245	1,355,062	709,817
<b>Total revenues</b>	<b>66,539,157</b>	<b>66,539,157</b>	<b>67,685,008</b>	<b>1,145,851</b>
<b>Expenditures:</b>				
Current:				
General government	4,899,078	4,899,078	4,637,748	261,330
Public safety	8,963,337	8,963,337	8,905,710	57,627
Public works	5,790,758	5,790,758	5,789,070	1,688
Parks and recreation	1,967,377	1,967,377	1,999,899	(32,522)
Public assistance	192,050	192,050	132,064	59,986
Library	746,509	746,509	746,509	-
County tax	2,347,482	2,347,482	2,347,482	-
Unclassified	517,691	517,691	43,768	473,923
Education:				
Regular instruction	15,865,190	15,865,190	15,216,587	648,603
Special education instruction	7,373,455	7,373,455	6,318,349	1,055,106
Career and technical education	15,000	15,000	6,861	8,139
Other instruction	1,622,974	1,622,974	1,576,699	46,275
Student and staff support	3,514,439	3,514,439	3,471,154	43,285
System administration	1,372,487	1,372,487	1,401,991	(29,504)
School administration	1,725,102	1,725,102	1,745,369	(20,267)
Transportation	1,143,846	1,143,846	1,203,066	(59,220)
Facilities maintenance	4,064,801	4,064,801	3,982,932	81,869
Other	110,531	110,531	105,468	5,063
Debt service	1,886,587	1,886,587	1,884,143	2,444
Capital outlay	507,000	539,709	410,887	128,822
Debt service	2,999,126	2,999,126	3,104,298	(105,172)
<b>Total expenditures</b>	<b>67,624,820</b>	<b>67,657,529</b>	<b>65,030,054</b>	<b>2,627,475</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>(1,085,663)</b>	<b>(1,118,372)</b>	<b>2,654,954</b>	<b>3,773,326</b>
<b>Other financing sources (uses):</b>				
Carryforward balances	-	32,709	-	(32,709)
Use of fund balance	522,663	522,663	-	(522,663)
Transfers in	625,000	625,000	438,355	(186,645)
Transfers out	(62,000)	(62,000)	(951,006)	(889,006)
<b>Total other financing sources (uses)</b>	<b>1,085,663</b>	<b>1,118,372</b>	<b>(512,651)</b>	<b>(1,631,023)</b>
<b>Net change in fund balance - budgetary basis</b>		-	2,142,303	2,142,303
<b>Reconciliation to GAAP:</b>				
Change in prepaid debt service			(753,205)	
Changes in school reserves			455,189	
Change in town reserves			426,302	
<b>Net change in fund balance - GAAP basis</b>			<b>2,270,589</b>	
<b>Fund balance, beginning of year - GAAP basis</b>			<b>20,479,605</b>	
<b>Fund balance, end of year - GAAP basis</b>	<b>\$</b>		<b>22,750,194</b>	

**TOWN OF YORK, MAINE**  
**Required Supplementary Information**

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**Schedule of Town's Proportionate Share of the Net Pension Liability**  
**Maine Public Employees Retirement System Consolidated Plan (PLD) and State Employee**  
**and Teacher Plan (SET)**

Last 10 Fiscal Years\*\*

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
<b>PLD Plan</b>									
Town's proportion of the net pension liability	\$ 1.1420%	-1.1123%	1.0982%	1.1360%	1.0872%	1.0702%	1.0929%	1.0595%	1.0357%
Town's proportionate share of the net pension liability (asset)	3,035,871	(357,455)	4,363,307	3,472,255	2,975,319	4,381,783	5,806,844	3,380,242	1,593,770
Town's covered payroll	7,997,706	6,881,798	6,433,670	6,299,922	5,931,411	5,877,542	5,649,002	5,418,940	4,980,213
Town's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	37.96%	-5.19%	67.82%	55.12%	50.16%	74.55%	102.79%	62.38%	32.00%
Plan fiduciary net position as a percentage of the total pension liability (asset)	93.26%	100.86%	88.35%	90.62%	91.14%	86.43%	81.61%	88.27%	94.10%
<b>SET Plan</b>									
Town's proportion of the net pension liability	0.0097%	0.0069%	0.0175%	0.0117%	0.0119%	0.0142%	0.0142%	0.0137%	0.0231%
Town's proportionate share of the net pension liability	144,096	58,675	285,122	172,050	160,921	205,868	250,354	184,386	249,340
State's proportionate share of the net pension liability associated with the Town	<u>18,114,045</u>	<u>10,544,519</u>	<u>20,459,655</u>	<u>18,638,047</u>	<u>17,469,365</u>	<u>18,297,994</u>	<u>22,407,172</u>	<u>16,261,976</u>	<u>12,749,997</u>
<b>Total</b>	<b>\$ 18,258,141</b>	<b>10,603,194</b>	<b>20,744,777</b>	<b>18,810,097</b>	<b>17,630,286</b>	<b>18,503,862</b>	<b>22,657,526</b>	<b>16,446,362</b>	<b>12,999,337</b>
Town's covered payroll	\$ 17,441,098	16,999,713	16,477,972	16,358,370	16,053,899	15,406,345	15,055,238	13,967,493	13,478,770
Town's proportionate share of the net pension liability as a percentage of its covered payroll	0.83%	0.35%	1.73%	1.05%	1.00%	1.34%	1.66%	1.32%	1.85%
Plan fiduciary net position as a percentage of the total pension liability	85.79%	90.90%	81.03%	82.73%	82.90%	83.35%	76.21%	81.18%	83.19%

\* The amounts presented for each fiscal year were determined as of the prior fiscal year.

\*\*Only nine years of information available.

**TOWN OF YORK, MAINE**  
**Required Supplementary Information, Continued**

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**Schedule of Town Contributions – Net Pension Liability**  
**Maine Public Employees Retirement System Consolidated Plan (PLD) and State Employee**  
**and Teacher Plan (SET)**

Last 10 Fiscal Years\*

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
<b>PLD Plan</b>									
Contractually required contribution	\$ 1,080,884	898,756	758,271	708,686	639,940	604,066	548,521	502,565	435,364
Contributions in relation to the contractually required contribution	<u>(1,080,884)</u>	<u>(898,756)</u>	<u>(758,271)</u>	<u>(708,686)</u>	<u>(639,940)</u>	<u>(604,066)</u>	<u>(548,521)</u>	<u>(502,565)</u>	<u>(435,364)</u>
<b>Contribution deficiency (excess)</b>	<b>\$ <u>—</u></b>	<b><u>—</u></b>							
Town's covered payroll	9,802,258	7,997,706	6,881,798	6,433,670	6,299,922	5,931,411	5,877,542	5,649,002	5,418,940
Contributions as a percentage of covered payroll	11.03%	11.24%	11.02%	11.02%	10.16%	10.18%	9.33%	8.90%	8.03%
<b>SET Plan</b>									
Contractually required contribution	685,478	669,738	707,188	685,484	649,427	637,340	517,653	505,856	370,139
Contributions in relation to the contractually required contribution	<u>(685,478)</u>	<u>(669,738)</u>	<u>(707,188)</u>	<u>(685,484)</u>	<u>(649,427)</u>	<u>(637,340)</u>	<u>(517,653)</u>	<u>(505,856)</u>	<u>(370,139)</u>
<b>Contribution deficiency (excess)</b>	<b>\$ <u>—</u></b>	<b><u>—</u></b>							
Town's covered payroll	\$ 17,850,993	17,441,098	16,999,713	16,477,972	16,358,370	16,053,899	15,406,345	15,055,238	13,967,493
Contributions as a percentage of covered payroll	3.84%	3.84%	4.16%	4.16%	3.97%	3.97%	3.36%	3.36%	2.65%

\* Only nine years of information available.

**TOWN OF YORK, MAINE**  
**Required Supplementary Information, Continued**

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**Schedule of Changes in the Town's Total Health Plan OPEB Liability and Related Ratios**

Last 10 Fiscal Years\*

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
<b>Total OPEB Liability</b>						
Service cost	\$ 40,421	39,019	33,149	20,820	24,061	20,621
Interest	33,090	40,333	49,262	60,539	54,645	52,340
Changes of benefit terms	-	-	-	(37,480)	-	-
Differences between expected and actual experience	-	(425,994)	-	31,334	-	59,333
Changes of assumptions or other inputs	(169,006)	125,592	102,786	307,573	(125,802)	119,631
Benefit payments	(64,837)	(88,080)	(84,692)	(62,873)	(60,455)	(42,665)
Net change in total OPEB Liability	(160,332)	(309,130)	100,505	319,913	(107,551)	209,260
Total OPEB liability - beginning	<u>1,598,159</u>	<u>1,907,289</u>	<u>1,806,784</u>	<u>1,486,871</u>	<u>1,594,422</u>	<u>1,385,162</u>
<b>Total OPEB liability - ending</b>	<b><u>\$ 1,437,827</u></b>	<b><u>1,598,159</u></b>	<b><u>1,907,289</u></b>	<b><u>1,806,784</u></b>	<b><u>1,486,871</u></b>	<b><u>1,594,422</u></b>
Covered-employee payroll	\$ 5,570,398	5,570,398	5,281,885	5,281,885	4,746,857	7,009,503
Total OPEB liability as a percent of covered-employee payroll	25.81%	28.69%	36.11%	34.21%	31.32%	22.75%

*\*Only six years of information available.*

**TOWN OF YORK, MAINE**  
**Required Supplementary Information, Continued**

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**Schedule of Changes in the School Department's Total Health Plan OPEB Liability and Related Ratios**

	Last 10 Fiscal Years*				
	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>
<b>Total OPEB Liability</b>					
Service cost	\$ 85,160	75,008	28,024	22,881	25,113
Interest	71,452	259,434	102,651	103,915	99,534
Changes of benefit terms	-	-	(382,155)	-	-
Differences between expected and actual experience	(15,682)	-	(104,034)	-	-
Changes of assumptions or other inputs	96,793	31,021	407,193	187,809	(145,090)
Benefit payments	<u>(35,234)</u>	<u>(46,246)</u>	<u>(70,196)</u>	<u>(73,758)</u>	<u>(71,209)</u>
Net change in total OPEB Liability	202,489	319,217	(18,517)	240,847	(91,652)
Total OPEB liability - beginning	<u>3,240,348</u>	<u>2,921,131</u>	<u>2,939,648</u>	<u>2,698,801</u>	<u>2,790,453</u>
<b>Total OPEB liability - ending</b>	<b><u>\$ 3,442,837</u></b>	<b><u>3,240,348</u></b>	<b><u>2,921,131</u></b>	<b><u>2,939,648</u></b>	<b><u>2,698,801</u></b>
Covered-employee payroll	\$ 11,620,474	11,676,950	9,141,297	12,241,269	11,913,644
Total OPEB liability as a percent of covered-employee payroll	29.63%	27.75%	31.96%	24.01%	22.65%

*\*Only five years of information available.*

**TOWN OF YORK, MAINE**  
**Required Supplementary Information, Continued**

**Schedule of Town's Proportionate Share of the Net OPEB Liability – Life Insurance**  
**Last 10 Fiscal Years\***

<b><u>PLD OPEB Plan</u></b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Town's proportion of the net OPEB liability	1.2228%	1.2718%	0.9844%	1.0907%	1.0523%	1.1032%
Town's proportionate share of the net OPEB liability	\$ 177,106	\$ 131,304	129,865	233,389	212,574	184,470
Town's covered-employee payroll	1,488,837	1,666,529	1,784,735	1,866,959	2,069,526	2,220,465
Town's proportionate share of the net OPEB liability as a percentage of its covered payroll	11.90%	7.88%	7.28%	12.50%	10.27%	8.31%
Plan fiduciary net position as a percentage of the total OPEB liability	55.88%	67.26%	55.40%	43.18%	43.92%	47.42%
<b><u>SET OPEB Plan</u></b>						
Town's proportion of the net OPEB liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Town's proportionate share of the net OPEB liability	-	-	-	-	-	-
State's proportionate share of the net OPEB liability associated with the Town	446,114	236,145	473,219	437,290	425,494	386,468
<b>Total</b>	<b>\$ 446,114</b>	<b>\$ 236,145</b>	<b>\$ 473,219</b>	<b>\$ 437,290</b>	<b>\$ 425,494</b>	<b>\$ 386,468</b>
Plan fiduciary net position as a percentage of the total OPEB liability	52.39%	62.90%	49.51%	49.22%	48.04%	47.29%

*\* Only six years of information available.*

*Amounts presented for each fiscal year were determined as of the end of the previous fiscal year.*

**TOWN OF YORK, MAINE**  
**Notes to Required Supplementary Information**

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**Net Pension Liability**

Changes of Benefit Terms (Pension) - None

Changes of Assumptions (Pension) - The following are changes in actuarial assumptions used in the most recent valuations:

	<u>2022</u>	<u>2020</u>	<u>2018</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Discount rate - PLD	6.50%	6.750%	6.750%	6.875%	7.125%	7.250%
Discount rate - SET	6.50%	6.750%	6.750%	6.875%	7.125%	7.125%
Inflation rate	2.75%	2.75%	2.75%	2.75%	3.50%	3.50%
Salary increases - PLD	2.75-11.48%	2.75% + merit	2.75-9.00%	2.75-9.00%	3.50-9.50%	3.50-9.50%
Salary increases - SET	2.80-13.03%	2.75% + merit	2.75-14.50%	2.75-14.50%	3.50-13.50%	3.50-13.50%
Cost of living increases - PLD	1.91%	1.91%	1.91%	2.20%	2.55%	3.12%
Cost of living increases - SET	2.20%	2.20%	2.20%	2.20%	2.55%	2.55%

Mortality rates:

2015 RP2000 Combined Mortality Table projected forward to 2015 using Scale AA.  
 2016-2021 RP2014 Total Data Set Healthy Annuitant Mortality Table.

2022 PLD 2020 Public Plan General Benefits-Weighted Healthy Retiree Mortality Table.  
 2022 SET 2020 Public Plan Teacher Benefits-Weighted Healthy Retiree Mortality Table.

\* These schedules are intended to show information for ten years, but only the years in which changes occurred have been displayed. Additional years' information will be displayed as it becomes available.

**TOWN OF YORK, MAINE**  
**Notes to Required Supplementary Information, Continued**

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**Net OPEB Liabilities - Group Term Life**

Changes of Benefit Terms - None

Changes of Assumptions (OPEB)

<u>Discount Rate</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
PLD Plan	6.50%	6.75%	4.98%	5.13%	5.41%
SET Plan	6.50%	6.75%	6.75%	6.75%	6.875%

**Town Health Insurance OPEB Liability**

Changes of Benefit Terms (OPEB – Health Insurance) - None

Changes of Assumptions (OPEB – Health Insurance) - The following are changes in actuarial assumptions used in the most recent valuations:

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Discount rate	3.72%	2.06%	2.12%	2.74%

**School Department Health Insurance OPEB Liability**

Changes of Benefit Terms (OPEB – Health Insurance):

In FY 2021, MEABT moved the Medicare Companion Plan to a Medicare Advantage Plan.

	<u>2023</u>	<u>2022</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Discount rate	3.54%	2.16%	2.21%	3.50%	3.87%	3.58%

**For all OPEB Plans:**

Mortality rates:

2017-2021 RP2014 Total Dataset Healthy Annuitant Mortality Table.

2022 School Health and Life Insurance 2010 Public Plan Teacher Benefits-Weighted Healthy Retiree Mortality Table.

2022 Town Health and Life Insurance 2010 Public Plan General Benefits-Weighted Healthy Retiree Mortality Table.

\* These schedules are intended to show information for ten years, but only the years in which changes occurred have been displayed.

Additional years' information will be displayed as it becomes available.

## **COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES**

## **GENERAL FUND**

The General Fund is the general operating fund of the Town. All general tax revenues and other receipts that are not allocated by law or contractual agreement to another fund are accounted for in this fund. The fund pays general operating expenditures, fixed charges, and capital improvement costs which are not paid through other funds.

**TOWN OF YORK, MAINE**  
**Comparative Balance Sheets**  
**General Fund**  
**June 30, 2023 and 2022**

	<b>2023</b>	<b>2022</b>
<b>ASSETS</b>		
Cash and cash equivalents	\$ 40,100,808	30,777,186
Receivables:		
Accounts	347,532	203,295
Intergovernmental	-	-
Taxes - current year	684,796	754,626
Taxes - prior years	88,363	80,855
Tax liens	244,061	292,977
Tax acquired property	24,847	24,847
Leases	494,509	513,596
Interfund	2,481,920	-
Prepaid expenditures	33,731	74,935
<b>Total assets</b>	<b>44,500,567</b>	<b>32,722,317</b>
<b>LIABILITIES</b>		
Accounts payable	1,687,180	1,401,990
Accrued payroll	2,789,466	2,322,314
Other liabilities	937,013	557,689
Interfund loans payable	15,222,385	6,778,659
<b>Total liabilities</b>	<b>20,636,044</b>	<b>11,060,652</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Related to leases	483,770	505,761
Unavailable revenue - property taxes	630,559	676,299
<b>Total deferred inflows of resources</b>	<b>1,114,329</b>	<b>1,182,060</b>
<b>FUND BALANCE</b>		
Nonspendable - Town	7,811	74,935
Nonspendable - School	25,920	-
Restricted - School Reserve	455,189	-
Restricted - School General Fund	5,959,773	5,468,970
Assigned	2,923,796	3,232,338
Unassigned	13,377,705	11,703,362
<b>Total fund balance</b>	<b>22,750,194</b>	<b>20,479,605</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 44,500,567</b>	<b>32,722,317</b>

**TOWN OF YORK, MAINE**  
**General Fund**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balance - Budget and Actual**  
**For the year ended June 30, 2023**  
**(with comparative actual amounts for the year ended June 30, 2022)**

	Budget	Actual	Variance positive (negative)	2022 Actual
<b>Revenues:</b>				
Taxes:				
Property taxes	\$ 55,640,719	55,635,160	(5,559)	54,213,306
Supplemental taxes	-	24,457	24,457	55,085
Change in unavailable taxes	-	45,740	45,740	290,901
Excise taxes	4,231,000	3,990,265	(240,735)	3,851,886
Other	-	82,063	82,063	43,145
<b>Total taxes</b>	<b>59,871,719</b>	<b>59,777,685</b>	<b>(94,034)</b>	<b>58,454,323</b>
Licenses and permits:				
Town clerk fees	100,000	116,314	16,314	127,543
Plumbing permits	47,500	52,351	4,851	45,534
Parking stickers	200,000	197,135	(2,865)	199,097
Transfer station permits	50,000	47,013	(2,987)	42,781
Other permits and fees	-	4,269	4,269	3,090
<b>Total licenses and permits</b>	<b>397,500</b>	<b>417,082</b>	<b>19,582</b>	<b>418,045</b>
Intergovernmental:				
State Revenue Sharing	950,000	1,396,150	446,150	1,211,866
Homestead reimbursement	382,651	395,059	12,408	451,508
BETE reimbursement	51,722	51,840	118	91,050
General assistance reimbursement	49,000	2,765	(46,235)	8,259
Rural roads	240,000	239,564	(436)	240,884
Education subsidy	2,968,115	2,979,238	11,123	2,912,095
Other school intergovernmental	10,000	63,066	53,066	-
Other	-	68,383	68,383	50,529
<b>Total intergovernmental</b>	<b>4,651,488</b>	<b>5,196,065</b>	<b>544,577</b>	<b>4,966,191</b>
Charges for services:				
Parking ticket revenue	140,000	75,740	(64,260)	84,657
Meter collections	465,000	488,334	23,334	433,933
Police department fees	5,000	7,620	2,620	13,376
Ellis Park fees	144,726	166,945	22,219	140,320
Public safety answering point	168,279	168,279	-	159,041
Animal control officer registrations	15,000	4,054	(10,946)	4,278
Cell tower rental	16,200	1,728	(14,472)	8,692
School charges for services	19,000	26,414	7,414	23,948
<b>Total charges for services</b>	<b>973,205</b>	<b>939,114</b>	<b>(34,091)</b>	<b>868,245</b>
Other:				
Interest revenue	205,000	898,955	693,955	227,801
Board of Appeals	-	2,250	2,250	1,050
Cable TV	235,000	229,821	(5,179)	224,644
Other school department revenues	90,044	99,358	9,314	115,306
Sale of property	-	64,241	64,241	382,445
Miscellaneous	115,201	60,437	(54,764)	46,391
<b>Total other</b>	<b>645,245</b>	<b>1,355,062</b>	<b>709,817</b>	<b>997,637</b>
<b>Total revenues</b>	<b>66,539,157</b>	<b>67,685,008</b>	<b>1,145,851</b>	<b>65,704,441</b>

**TOWN OF YORK, MAINE**  
**General Fund**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balance - Budget and Actual, Continued**

Art.		Budget	Actual	Variance positive (negative)	2022 Actual
<b>Expenditures:</b>					
<b>Current:</b>					
	General government:				
4	Board of selectmen	\$ 39,634	40,794	(1,160)	45,238
4	Town manager	578,198	619,344	(41,146)	601,456
4	Finance	569,141	553,624	15,517	493,795
4	Assessing	370,867	314,774	56,093	322,979
4	Code enforcement	725,330	719,641	5,689	688,170
4	Planning	289,443	283,588	5,855	-
4	Town clerk/tax collector	399,693	385,602	14,091	360,841
4	Elections	44,989	46,658	(1,669)	35,578
5	Elected town clerk/tax collector	139,245	138,760	485	126,236
4	Town hall operations	222,200	273,086	(50,886)	255,334
4	Information technology	910,328	739,005	171,323	632,003
4	Insurance	406,100	456,217	(50,117)	386,920
4	Boards and committees	71,447	44,129	27,318	38,610
4	Cable TV	32,463	22,526	9,937	22,694
	Contingency	100,000	-	100,000	25,360
	<b>Total general government</b>	<b>4,899,078</b>	<b>4,637,748</b>	<b>261,330</b>	<b>4,035,214</b>
<b>Public safety:</b>					
6	Public safety services	6,236,985	6,177,890	59,095	5,855,086
7-8	Fire department	1,522,048	1,531,772	(9,724)	1,177,257
7	Ambulance	82,000	82,000	-	76,000
7	Hydrants	1,060,504	1,059,960	544	1,056,962
15	Public health	61,800	54,088	7,712	55,216
	<b>Total public safety</b>	<b>8,963,337</b>	<b>8,905,710</b>	<b>57,627</b>	<b>8,220,521</b>
<b>Public works:</b>					
9	Maintenance	4,005,766	4,002,264	3,502	3,835,743
9	Transfer station and disposal services	1,686,300	1,728,369	(42,069)	1,589,954
9	Parking management	98,692	58,437	40,255	76,911
	<b>Total public works</b>	<b>5,790,758</b>	<b>5,789,070</b>	<b>1,688</b>	<b>5,502,608</b>
<b>Parks and recreation:</b>					
11	Center for active living	402,202	415,757	(13,555)	308,031
14	Veteran affairs	10,000	10,118	(118)	9,428
12	Short Sands Park	85,415	107,634	(22,219)	82,914
10	Public buildings, grounds and recreation	1,469,760	1,466,390	3,370	1,309,050
	<b>Total parks and recreation</b>	<b>1,967,377</b>	<b>1,999,899</b>	<b>(32,522)</b>	<b>1,709,423</b>
<b>Public assistance:</b>					
16	General assistance	102,000	42,014	59,986	31,913
16	Social services	65,050	65,050	-	52,590
16	Property tax relief	25,000	25,000	-	19,722
	<b>Total public assistance</b>	<b>192,050</b>	<b>132,064</b>	<b>59,986</b>	<b>104,225</b>
13	Library	746,509	746,509	-	715,210
N/A	County tax	2,347,482	2,347,482	-	2,304,540
<b>Unclassified:</b>					
19	Policy items - green enterprise overlay	125,000	-	125,000	220,000
N/A	Overlay/abatements	392,691	43,768	348,923	55,085
	<b>Total unclassified</b>	<b>517,691</b>	<b>43,768</b>	<b>473,923</b>	<b>275,085</b>

**TOWN OF YORK, MAINE**  
**General Fund**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balance - Budget and Actual, Continued**

Art.		Budget	Actual	Variance	2022 Actual				
				positive (negative)					
Expenditures, continued:									
Current:									
Education:									
	Regular instruction	\$ 15,865,190	15,216,587	648,603	14,762,971				
	Special education instruction	7,373,455	6,318,349	1,055,106	6,186,922				
	Career and technical education	15,000	6,861	8,139	5,402				
	Other instruction	1,622,974	1,576,699	46,275	1,474,505				
	Student and staff support	3,514,439	3,471,154	43,285	3,011,394				
	System administration	1,372,487	1,401,991	(29,504)	1,297,537				
	School administration	1,725,102	1,745,369	(20,267)	1,705,009				
	Transportation	1,143,846	1,203,066	(59,220)	1,040,037				
	Facilities maintenance	4,064,801	3,982,932	81,869	3,871,598				
	Other	110,531	105,468	5,063	75,652				
	Debt service								
	Principal	1,579,119	1,576,479	2,640	1,485,344				
	Interest	307,468	307,664	(196)	301,102				
36	Total education	38,694,412	36,912,619	1,781,793	35,217,473				
Capital outlay:									
47	YBF engine	60,000	-	60,000	-				
46	Police vehicles	162,709	162,709	-	184,823				
53-56	Other equipment and improvements	317,000	248,178	68,822	100,339				
	Total capital outlay	539,709	410,887	128,822	285,162				
Debt service:									
65	Bond issuance costs	45,000	45,000	-	23,906				
18	Principal	2,537,115	2,537,115	-	2,735,656				
18	Interest	417,011	522,183	(105,172)	476,846				
	Total debt service	2,999,126	3,104,298	(105,172)	3,236,408				
	Total expenditures	67,657,529	65,030,054	2,627,475	61,605,869				
Excess (deficiency) of revenues over (under) expenditures									
		(1,118,372)	2,654,954	3,773,326	4,098,572				
Other financing sources (uses):									
	Carryforward balances	32,709	-	(32,709)	-				
	Use of fund balance - school department	522,663	-	(522,663)	-				
	Transfers in	625,000	438,355	(186,645)	644,645				
	Transfers out	(62,000)	(951,006)	(889,006)	(331,308)				
	Total other financing sources (uses)	1,118,372	(512,651)	(1,631,023)	313,337				
	Net change in fund balance - budgetary basis	-	2,142,303	2,142,303	4,411,909				
Reconciliation to GAAP:									
	Change in prepaid debt service		(753,205)		(1,063,439)				
	Changes in school reserves		455,189		-				
	Change in town reserves		426,302		(154,157)				
	Net change in fund balance - GAAP basis		2,270,589		3,194,313				
	Fund balance, beginning of year - GAAP basis		20,479,605		17,285,292				
	<b>Fund balance, end of year - GAAP basis</b>	<b>\$</b>	<b>22,750,194</b>		<b>20,479,605</b>				

## **CAPITAL PROJECT FUNDS**

Capital Project Funds are established to account for resources obtained and expended for the acquisition of major capital facilities.

**TOWN OF YORK, MAINE**  
**Capital Project Funds**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**For year ended June 30, 2023**

		Balance beginning of year	Revenues		Expenditures			Balance end of year
			Bond Proceeds	Premium on Bonds	Capital Outlay	Other	Debt Service	
200	Capital improvements	\$ 570,557	-	283,716	-	45,755	119,504	689,014
201	Town hall renovation	-	6,346,000	-	1,045,515	-	-	5,300,485
202	Long Beach culvert	-	570,000	-	3,029	-	-	566,971
203	Seawall	-	1,300,000	-	729,270	-	-	570,730
204	Nubble Road	-	200,000	-	-	-	-	200,000
205	Berwick/Ogunquit culvert	-	250,000	-	-	-	-	250,000
206	Town-wide paving	-	1,100,000	-	820,985	-	-	279,015
207	Trailer 25 ton	-	40,000	-	32,527	-	-	7,473
208	High Street/Moulton Lane	-	200,000	-	78,211	-	-	121,789
209	Lindsay Road	-	75,000	-	56,000	-	-	19,000
210	PD emergency vehicle	-	55,000	-	55,000	-	-	-
227	Public safety building	14,953	-	-	-	-	-	14,953
236	Fuel facility	150,000	-	-	-	-	-	150,000
239	Old Gaol renovation	19,900	-	-	-	-	-	19,900
244	ADA school improvements	5,216	-	-	-	-	5,216	-
248	YHS tennis court	332,142	-	-	332,047	-	95	-
250	Village project	400,000	-	-	-	-	-	400,000
251	Patrol Plow Truck	105,501	-	-	91,989	-	-	13,512
256	Woodbridge Road Sidewalk	6,743	-	-	-	-	-	6,743
260	Parking & Restroom Mt A	1,173,706	-	-	821,435	-	-	352,271
262	2 Electric Cars	19,244	-	-	-	-	19,244	-
265	Roofing York High	71,150	-	-	-	-	-	71,150
270	2021 parks mower	1,961	-	-	-	-	1,961	-
271	YBF repairs	130,000	-	-	40,000	-	-	90,000
272	2021 paving	139,660	-	-	139,660	-	-	-
273	2021 seawall	274	-	-	274	-	-	-
274	2021 Nubble road	81,467	-	-	20,879	-	-	60,588
275	Other school projects	347,479	-	-	347,479	-	-	-
276	2021 culvert Mtn rd	250,000	-	-	93,137	-	-	156,863
277	2921 backhoe	23,000	-	-	22,292	-	708	-
278	2021 plow truck	180,000	-	-	-	-	-	180,000
279	2021 IT upgrades	109,418	-	-	109,418	-	-	-
280	2021 YSD LED lights	375,703	-	-	332,359	-	-	43,344
281	2021 YMS HVAC	236,277	-	-	-	-	-	236,277
282	2021 YMS gym steps	3,100	-	-	-	-	3,100	-
<b>Total Capital Projects</b>		<b>\$ 4,747,451</b>	<b>10,136,000</b>	<b>283,716</b>	<b>5,171,506</b>	<b>45,755</b>	<b>149,828</b>	<b>9,800,078</b>

## **OTHER GOVERNMENTAL FUNDS**

**TOWN OF YORK, MAINE**  
**Other Governmental Funds**  
**Combining Balance Sheet**  
**June 30, 2023**

	Special Revenue Funds					Clark	Total Other Governmental Funds
	Town Programs	Adult Education	School Lunch	School Special Revenues	Student Activity Funds	Emerson Permanent Fund	
<b>ASSETS</b>							
Cash and cash equivalents	\$ -	8,745	4,415	-	278,749	23,885	315,794
Accounts receivable	609,750	11,992	-	-	-	-	621,742
Intergovernmental	-	-	75,672	422,437	-	-	498,109
Inventory	-	-	28,182	-	-	-	28,182
Interfund loans receivable	254,771	26,170	598,550	-	-	-	879,491
<b>Total assets</b>	<b>864,521</b>	<b>46,907</b>	<b>706,819</b>	<b>422,437</b>	<b>278,749</b>	<b>23,885</b>	<b>2,343,318</b>
<b>LIABILITIES AND FUND BALANCES (DEFICITS)</b>							
Liabilities:							
Accounts payable	50,622	1,309	1,360	68,251	-	-	121,542
Accrued payroll	-	5,783	39,743	26,774	-	-	72,300
Interfund loans payable	-	-	-	212,380	-	3,326	215,706
Unearned revenue	842,055	-	25,044	6,146	-	-	873,245
<b>Total liabilities</b>	<b>892,677</b>	<b>7,092</b>	<b>66,147</b>	<b>313,551</b>	<b>-</b>	<b>3,326</b>	<b>1,282,793</b>
Fund balances (deficits):							
Nonspendable	-	-	28,182	-	-	20,529	48,711
Restricted	171,950	35,697	612,490	111,545	278,749	30	1,210,461
Committed	874,402	4,118	-	-	-	-	878,520
Unassigned	(1,074,508)	-	-	(2,659)	-	-	(1,077,167)
<b>Total fund balances (deficits)</b>	<b>(28,156)</b>	<b>39,815</b>	<b>640,672</b>	<b>108,886</b>	<b>278,749</b>	<b>20,559</b>	<b>1,060,525</b>
<b>Total liabilities and fund balances (deficits)</b>	<b>\$ 864,521</b>	<b>46,907</b>	<b>706,819</b>	<b>422,437</b>	<b>278,749</b>	<b>23,885</b>	<b>2,343,318</b>

**TOWN OF YORK, MAINE**  
**Other Governmental Funds**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**For the year ended June 30, 2023**

	Special Revenue Funds					Clark	Total Other
	Town Programs	Adult Education	School Lunch	School Special Revenues	Student Activity Funds	Emerson Permanent Fund	
<b>Revenues:</b>							
Tax revenues	\$ -	200,654	295,211	-	-	-	495,865
Intergovernmental	624,350	102,775	1,057,330	1,106,317	-	-	2,890,772
Charges for services	156,932	32,451	251,726	9,545	-	-	450,654
Donations	-	-	-	9,732	320,614	-	330,346
Interest income	-	-	-	-	251	355	606
Other revenue	12,921	7,257	-	120,552	-	-	140,730
<b>Total revenues</b>	<b>794,203</b>	<b>343,137</b>	<b>1,604,267</b>	<b>1,246,146</b>	<b>320,865</b>	<b>355</b>	<b>4,308,973</b>
<b>Expenditures:</b>							
Current:							
Public safety	35,794	-	-	-	-	-	35,794
Public works	105,122	-	-	-	-	-	105,122
Other program expenditures	24,855	-	-	-	-	-	24,855
Education	-	284,363	1,282,310	1,226,649	289,358	-	3,082,680
Capital expenditures	772,818	-	-	-	-	-	772,818
<b>Total expenditures</b>	<b>938,589</b>	<b>284,363</b>	<b>1,282,310</b>	<b>1,226,649</b>	<b>289,358</b>	<b>-</b>	<b>4,021,269</b>
Excess (deficiency) of revenues over (under) expenditures	(144,386)	58,774	321,957	19,497	31,507	355	287,704
<b>Other financing sources (uses):</b>							
Transfers in	99,367	-	-	806	-	-	100,173
Transfers out	(20,000)	-	-	-	-	(355)	(20,355)
<b>Total other financing sources (uses)</b>	<b>79,367</b>	<b>-</b>	<b>-</b>	<b>806</b>	<b>-</b>	<b>(355)</b>	<b>79,818</b>
Net change in fund balances	(65,019)	58,774	321,957	20,303	31,507	-	367,522
Fund balances (deficits), beginning of year	36,863	(18,959)	318,715	88,583	247,242	20,559	693,003
<b>Fund balances (deficits), end of year</b>	<b>\$ (28,156)</b>	<b>39,815</b>	<b>640,672</b>	<b>108,886</b>	<b>278,749</b>	<b>20,559</b>	<b>1,060,525</b>

## **NONMAJOR GOVERNMENTAL FUNDS**

### **SPECIAL REVENUE FUNDS**

Special Revenue Funds are established to account for resources obtained and expended for specified purposes that are restricted by law or administrative action.

**TOWN OF YORK, MAINE**  
**Nonmajor Special Revenue Funds - Town Programs**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**For year ended June 30, 2023**

	Balance (deficit) beginning of year	Revenues			Expenditures		Transfers in (out)	Balance (deficit) end of year
		Grants	Charges for Services	Other Revenues	Program Expenditures			
<b>Public Safety Grants:</b>								
413	ATV grants	\$ -	2,500	-	-	2,500	-	-
423	Seatbelt grant	-	568	-	-	568	-	-
425	Speed grant	-	3,995	-	-	3,995	-	-
441	ATV spring grant	-	2,556	-	-	2,556	-	-
445	OUI grant	-	15,852	-	-	15,852	-	-
446	DRE and FP training	-	5,387	-	-	5,387	-	-
447	Distracted driving grant	-	4,936	-	-	4,936	-	-
463	Ride team grant	-	-	-	-	-	-	-
416	Maine partners initiative	99,124	-	-	-	-	-	99,124
440	Harbor dredge	383,975	-	48,473	-	-	-	432,448
442	Harbor/wharf	256,514	-	25,939	12,921	14,202	(20,000)	261,172
456	MMA wellness	741	3,000	-	-	2,509	-	1,232
471	York Beach TIF	134,391	-	-	-	-	-	134,391
488	Long sands MPI grant	36,327	-	-	-	-	-	36,327
490	Performance accounts	45,095	-	82,520	-	90,920	-	36,695
493	FEMA 4354 fall grant	44,963	-	-	-	-	-	44,963
494	FEMA 4367 spring grant	(916,262)	-	-	-	-	-	(916,262)
498	Mill Ln stream crossing #1	(20,955)	-	-	-	46,536	-	(67,491)
499	Mill Ln stream crossing #2	(24,000)	-	-	-	63,705	-	(87,705)
505	FEMA 4696 grant	-	-	-	-	99,367	99,367	-
520	Vaccine clinic	(3,050)	22,346	-	-	22,346	-	(3,050)
525	ARPA	-	563,210	-	-	563,210	-	-
<b>Total</b>		<b>\$ 36,863</b>	<b>624,350</b>	<b>156,932</b>	<b>12,921</b>	<b>938,589</b>	<b>79,367</b>	<b>(28,156)</b>

## **NONMAJOR PROPRIETARY FUNDS**

Proprietary funds are used to report activities that are generally self-supporting through charging users fees and other related revenues.

**TOWN OF YORK, MAINE**  
**Nonmajor Proprietary Funds**  
**Combining Statement of Net Position**  
**June 30, 2023**

	Mt. Recreation	Sohier Agamenticus	Outside Park	Goodrich Park	Center for Active Living	Totals
<b>ASSETS</b>						
Current assets:						
Cash and cash equivalents	\$ -	300	900	-	-	1,200
Accounts receivable	-	-	-	64,675	-	64,675
Inventory	-	-	136,716	-	-	136,716
Prepaid expenses	-	-	-	-	319	319
Interfund loan receivable	711,276	50,442	609,177	80,379	25,054	63,573
<b>Total current assets</b>	<b>711,276</b>	<b>50,742</b>	<b>746,793</b>	<b>145,054</b>	<b>25,054</b>	<b>63,892</b>
						1,742,811
Noncurrent assets:						
Lease receivables	-	656,628	-	-	10,303	-
Land	-	-	750,000	-	-	750,000
Capital assets being depreciated	30,088	-	652,659	-	-	82,476
Accumulated depreciation	(1,765)	-	(484,865)	-	-	(82,476)
<b>Total noncurrent assets</b>	<b>28,323</b>	<b>656,628</b>	<b>917,794</b>	<b>-</b>	<b>10,303</b>	<b>-</b>
						1,613,048
<b>Total assets</b>	<b>739,599</b>	<b>707,370</b>	<b>1,664,587</b>	<b>145,054</b>	<b>35,357</b>	<b>63,892</b>
						3,355,859
<b>LIABILITIES</b>						
Accounts payable	36,701	716	67,661	-	-	7,163
Accrued payroll	15,728	-	2,945	4,906	-	1,588
<b>Total liabilities</b>	<b>52,429</b>	<b>716</b>	<b>70,606</b>	<b>4,906</b>	<b>-</b>	<b>8,751</b>
						137,408
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Related to leases	-	622,680	-	-	12,478	-
<b>Total deferred inflows of resources</b>	<b>-</b>	<b>622,680</b>	<b>-</b>	<b>-</b>	<b>12,478</b>	<b>-</b>
						635,158
<b>NET POSITION</b>						
Net investment in capital assets	28,323	-	917,794	-	-	946,117
Unrestricted	658,847	83,974	676,187	140,148	22,879	55,141
<b>Total net position</b>	<b>\$ 687,170</b>	<b>83,974</b>	<b>1,593,981</b>	<b>140,148</b>	<b>22,879</b>	<b>55,141</b>
						2,583,293

**TOWN OF YORK, MAINE**  
**Nonmajor Proprietary Funds**  
**Combining Statement of Revenues, Expenses, and Changes in Net Position**  
**For the year ended June 30, 2023**

	Mt. Recreation	Sohier Agamenticus	Outside Park	Goodrich Duty	Center for Park	Active Living	Totals
<b>Operating revenues:</b>							
User fees	\$ 529,245	100	-	203,428	-	68,923	801,696
Sponsorships/memberships	70,819	-	-	-	-	-	70,819
Gift shop sales	-	7,876	824,319	-	-	-	832,195
Rental income	-	44,049	-	-	6,239	-	50,288
Donations	750	51,999	31,282	-	-	4,322	88,353
<b>Total operating revenues</b>	<b>600,814</b>	<b>104,024</b>	<b>855,601</b>	<b>203,428</b>	<b>6,239</b>	<b>73,245</b>	<b>1,843,351</b>
<b>Operating expenses:</b>							
Cost of goods	-	3,859	384,753	-	-	43,878	432,490
Salaries and benefits	238,661	60,248	131,802	147,086	-	15,728	593,525
Training, meetings, and travel	6,371	146	1,111	-	-	2,765	10,393
Equipment and maintenance	2,619	2,450	5,101	2,759	1,122	6,764	20,815
Office expenses	25,805	2,621	6,112	-	-	14,432	48,970
Supplies	90,776	7,309	11,922	-	-	-	110,007
Contracts	160,072	12,866	23,055	-	2,700	10,373	209,066
Utilities	-	4,469	240	-	485	-	5,194
Fuel	-	-	-	-	-	2,682	2,682
Depreciation	1,765	-	17,369	-	-	-	19,134
<b>Total operating expenses</b>	<b>526,069</b>	<b>93,968</b>	<b>581,465</b>	<b>149,845</b>	<b>4,307</b>	<b>96,622</b>	<b>1,452,276</b>
<b>Operating income</b>	<b>74,745</b>	<b>10,056</b>	<b>274,136</b>	<b>53,583</b>	<b>1,932</b>	<b>(23,377)</b>	<b>391,075</b>
<b>Non-operating income (expense)</b>							
Interest revenue	-	23,527	-	-	502	-	24,029
<b>Total non-operating income (expense)</b>	<b>-</b>	<b>23,527</b>	<b>-</b>	<b>-</b>	<b>502</b>	<b>-</b>	<b>24,029</b>
<b>Net income (loss) before transfers</b>	<b>74,745</b>	<b>33,583</b>	<b>274,136</b>	<b>53,583</b>	<b>2,434</b>	<b>(23,377)</b>	<b>415,104</b>
<b>Other financing sources (uses):</b>							
Transfers out	-	-	(108,535)	-	-	-	(108,535)
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>-</b>	<b>(108,535)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(108,535)</b>
<b>Change in net position</b>	<b>74,745</b>	<b>33,583</b>	<b>165,601</b>	<b>53,583</b>	<b>2,434</b>	<b>(23,377)</b>	<b>306,569</b>
<b>Total net position, beginning of year</b>	<b>612,425</b>	<b>50,391</b>	<b>1,428,380</b>	<b>86,565</b>	<b>20,445</b>	<b>78,518</b>	<b>2,276,724</b>
<b>Total net position, end of year</b>	<b>\$ 687,170</b>	<b>83,974</b>	<b>1,593,981</b>	<b>140,148</b>	<b>22,879</b>	<b>55,141</b>	<b>2,583,293</b>

## **SCHEDULE**

**TOWN OF YORK, MAINE**  
**General Fund Reserves**  
**Combining Schedule of Revenues, Expenditures and Changes in Fund Balances**  
**For year ended June 30, 2023**

		<b>Balance beginning of year</b>	<b>Charges for Services</b>				<b>Transfers in</b>	<b>Transfers out</b>	<b>Balance end of year</b>
			<b>Donations</b>	<b>Other revenues</b>	<b>Expenditures</b>				
<b>Town reserves:</b>									
400	Munis implementation	\$ 260,080	-	-	2,100	-	1,001		258,981
401	Long sands beach Norton	-	-	-	-	5,200	-		5,200
402	National opioid settlement	-	-	169,834	-	-	-		169,834
403	Academic reimbursement	14,271	-	-	-	2,000	(1,001)		15,270
404	Animal welfare	22,916	-	-	-	-	-		22,916
405	Sewer project	30,000	-	-	-	-	-		30,000
408	Building	213,297	-	-	-	-	-		213,297
412	Capital equipment	137,320	-	-	-	-	(99,367)		37,953
414	CEO	788,668	-	948,781	-	-	(438,000)		1,299,449
422	Earned time	86,283	-	-	136,283	50,000	-		-
432	Sustainability	13,919	-	-	4,000	-	-		9,919
434	Chase pond/CN Rvr bridge design	150,000	-	-	-	-	-		150,000
438	LS bathhouse fundraising	29,455	-	-	8,204	-	-		21,251
450	Hoist repair	13,609	-	1,300	-	-	-		14,909
454	36 Main St. planning/design	65,000	-	-	-	-	-		65,000
455	Town hall planning/design	81,218	-	-	81,218	-	-		-
458	Mt. A. surveying	20,000	-	-	11,976	-	-		8,024
460/470	Sohier Park building/maintenance	67,734	400	-	110,689	108,535	-		65,980
466	Comp & climate action plan	484	-	1,080	-	-	-		1,564
467	L. Dodge donation	-	25,000	-	-	-	-		25,000
478	Unemployment	14,148	-	-	86	10,000	-		24,062
480	Mt. A. project	-	-	-	50,000	50,000	-		-
482	Fire dept. facilitation	17,898	-	-	3,905	-	-		13,993
486	Construction settlement	21,329	-	-	-	-	-		21,329
<b>Subtotal town reserves</b>		<b>2,047,629</b>	<b>25,400</b>	<b>950,081</b>	<b>170,914</b>	<b>408,461</b>	<b>225,735</b>	<b>(537,367)</b>	<b>2,473,931</b>
<b>School reserves:</b>									
Capital projects		-	-	-	-	397,811	853,000	-	455,189
<b>Total reserves</b>		<b>\$ 2,047,629</b>	<b>25,400</b>	<b>950,081</b>	<b>170,914</b>	<b>806,272</b>	<b>1,078,735</b>	<b>(537,367)</b>	<b>2,929,120</b>